

Agenda Item 3-B

Revised Draft Consultation Paper—*IAASB's Strategy for 2015–2019 and Work
Program for 2015–2016*

(Marked from September 2013 IAASB Agenda Material)

(For Reference)

[Date]

*The IAASB's Proposed Strategy
for 2015–2019*

*The IAASB's Proposed Work
Program for 2015–2016*

IAASB

International Auditing
and Assurance
Standards Board

REQUEST FOR COMMENTS

The International Auditing and Assurance Standards Board (IAASB) approved this Consultation Paper, which comprises the IAASB's Proposed Strategy for 2015–2019 and Work Program for 2015–2016, for publication in [date]. This Consultation Paper may be modified in light of comments received before being issued in final form.

The IAASB is undertaking this consultation to obtain views on its overall forward strategic direction, ~~including possible actions and priorities identified to implement the proposed strategy,~~ in order to build on the existing strong base of standards and address new topics where there is a demonstrated public interest need. ~~The IAASB invites comments on any aspect of its proposed strategy.~~

This consultation also sets out the IAASB's proposed Work Program for the 2015–2016. It also identifies other potential topics and actions to support the five-year Strategy, the priority of which will be determined when the IAASB subsequently consults on its Work Program for 2017 and beyond.

This Consultation Paper has been developed taking into account input received from the IAASB's March 2013 stakeholder survey ("Stakeholder Survey"), the results of the IAASB's recently completed post-implementation review of the clarified International Standards on Auditing (ISAs), and other input from stakeholders, along with consideration of relevant current developments.

Specific comments for respondents on the proposed Strategy and proposed Work Program are on pages 14 and 35, respectively. The IAASB invites comments on any aspect of its proposed Strategy, as well as the proposed Work Program for 2015–2016.

Respondents are asked to submit their comments **electronically** through the IAASB website (www.iaasb.org), using the "Submit a Comment" link on the Exposure Drafts and Consultation Papers page. Please note that first-time users must register to use this new feature. All comments will be considered a matter of public record and will ultimately be posted on the IAASB website.

Comments should be submitted by [date].

Copies of this Consultation Paper may be downloaded free of charge from the IAASB website at www.iaasb.org.

The structures and processes that support the operations of the IAASB are facilitated by the International Federation of Accountants (IFAC).

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THE IAASB's PROPOSED STRATEGY **FOR 2015–2019**

Fulfilling Our Public Interest
Mandate in an Evolving World

IAASB

International Auditing
and Assurance
Standards Board

<u>Our Mandate</u>	The International Auditing and Assurance Standards Board (IAASB) serves the public interest by setting sets , independently and under its own authority, high-quality international standards to serve the public interest.
<u>Our Commitment</u>	The IAASB is committed to the goal of developing a set of international standards that are generally accepted worldwide, and facilitating the convergence of international and national standards. The IAASB's objectives contribute to enhanced quality and consistency of practice throughout the world, and strengthened public confidence in the global auditing and assurance profession.
<u>Our Principal Areas of Focus</u>	<p>The IAASB's broad, long-term principal areas of strategic focus are:</p> <ul style="list-style-type: none"> (i) development of <u>Developing standards;</u> (ii) monitoring <u>Monitoring and facilitating the adoption of those standards;</u> and (iii) responding <u>Responding</u> to concerns about the implementation of the standards. <p>These areas align closely with the IAASB's mandate and are expected to continue to remain valid over the longer term.</p>
<u>Our Standards</u>	<p>The IAASB's standards cover a broad range of engagements, including:</p> <ul style="list-style-type: none"> ➤ <u>Audits of historical financial information of both public and private entities, irrespective of size (known as International Standards on Auditing or ISAs);</u> ➤ <u>Engagements to review historical financial information (known as International Standards on Review Engagements or ISREs);</u> ➤ <u>Assurance engagements other than audits or reviews of historical financial information (known as International Standards on Assurance Engagements or ISAEs); and</u> ➤ <u>Compilation engagements, engagements to apply agreed-upon procedures to information and other related services engagements (known as International Standards on Related Services or ISRSs).</u> <p><u>International Standard on Quality Control (ISQC) 1, <i>Quality Control for Firms that Perform Audits and Reviews of Financial Statements, and Other Assurance and Related Services Engagements</i>, applies to firms performing these engagements.</u></p>
<u>Strategic Input</u>	The IAASB Consultative Advisory Group (CAG) provides strategic input into the Board's priorities, as well as technical advice on projects.
<u>Oversight</u>	The IAASB sets its standards following <u>due process, under the oversight of the Public Interest Oversight Board (PIOB).</u>

Comment [BB1]: Previously paragraph 5

Support

The structures and processes that support the IAASB are facilitated by the International Federation of Accountants (IFAC).

Introduction

It comprises the following sections:

~~I. Context for the IAASB's Future Strategy~~

~~An overview of the IAASB's key activities to develop a strong platform of international standards, key influences and challenges for the upcoming period, and the IAASB's planning horizon.~~

The International Organization of Securities Commissions (IOSCO), the Basel Committee on Banking Supervision (Basel Committee), the World Federation of Exchanges, the World Bank and the United Nations Conference on Trade and Development have expressed their support for the clarified ISAs.

Reflecting on Our Strategic Themes for 2015–2019—Focus and Developments in the Past Five Years

Enhancing the Utility and Robustness of the Audit to Support Financial Stability

1. The IAASB's ~~proposed areas of strategic attention~~ Clarity project was designed to improve the clarity and understandability of the ISAs and thereby facilitate their consistent application. During the Clarity project, over half of the IAASB's ISAs were substantively revised, and many stakeholders acknowledged the added rigor of those revised standards as a response to issues arising from the global financial crisis.
- ~~II. Potential Actions and Priorities~~ — How the IAASB intends to focus its efforts to best serve its strategic themes.
- ~~III. Guide for Respondents~~ — Specific questions to respondents to help guide input to the IAASB in determining its future strategy and work program.

~~I. Context for the IAASB's Future Strategy~~

~~Strong Platform of International Standards~~

- ~~7.2.~~ Since completion of the ~~IAASB's~~ Clarity project in 2008, the ~~IAASB Board~~ IAASB Board has been active in outreach in support of adoption and implementation of the clarified ISAs. It has also focused on maintaining and enhancing relationships with international and national regulatory bodies, ~~and~~ auditor oversight and inspection authorities, and national standard setters (NSS). In addition, the IAASB has issued several staff publications in support of implementation of its standards, and completed its work on a comprehensive post-implementation review of the clarified ISAs.¹

¹ See the July 2013 IAASB Report, [Clarified International Standards on Auditing—Findings from the Post-Implementation Review](#).

40.3. ~~There~~These efforts have proved fruitful – there are now ~~9091~~ jurisdictions²- worldwide that use the clarified ISAs, or are committed to using them in the near future, with more jurisdictions expected shortly. This widespread and growing international use of the ISAs underscores the importance of the IAASB continuing to focus its efforts in support of their effective implementation on audits of historical financial information of entities of all sizes, and therefore maintaining a “stable platform”.

44.4. Equally important is the continued improvement of the ISAs to help maintain public confidence in the financial statement audit. This was emphasized by the vast majority of respondents to the Stakeholder Survey, including regulators. ~~Further~~Notably, the efforts and activities of regulatory bodies globally are also increasing, along with their expectations regarding consistent and effective application of the ISAs. Groups established to promote collaboration in regulatory activity and to focus on audit quality and related matters, such as the International Forum of Independent Audit Regulators (IFIAR), are becoming more coordinated and seeking to continuously “raise the bar” to improve audit quality. The IAASB therefore has a role to play in this regard, in particular when changes to the ISAs may be necessary to respond to concerns about audit quality.

Comment [BB2]: This paragraph is a combination of paragraphs 10 and 11

5. In the previous strategy consultation for 2012–2014, the IAASB's key stakeholders called for the IAASB to focus on supporting global financial stability. The audit is a key element of financial stability, because the work of auditors contributes to the credibility of the financial statements on which they are reporting, and the ISAs play an important role in supporting audit quality.

6. Because the auditor's report is the key deliverable addressing the output of the audit process for users of the financial statements, the IAASB's top priority in the last two years has been work on Auditor Reportingauditor reporting, with the revised standards³ expected to be finalized in 2014. ~~The~~ In addition to auditor reporting, the IAASB has also continued to devote attention to a number of other areas to enhance audit quality. It has released revised standards addressing the use of the work of internal auditors,⁴ has progressed work in relation to auditing financial statement disclosures⁵ and the auditor's responsibilities relating to other information,⁶ and is in the process of finalizing~~has finalized~~ its Framework for Audit Quality Framework~~[status to be inserted based on the outcome of the December 2013 IAASB meeting]~~.

² For a list of jurisdictions using, or committed to using the clarified ISAs, see <http://www.ifac.org/auditing-assurance/clarity-center/support-and-guidance>.

³ See the IAASB's July 2013 Exposure Draft, [Reporting on Audited Financial Statements: Proposed New and Revised International Standards on Auditing \(ISAs\)](#).

⁴ ISA 610 (Revised), *Using the Work of Internal Auditors*, was issued in March 2012, and, ISA 610 (Revised 2013), *Using the Work of Internal Auditors*, which ~~addresses~~addresses the use of direct assistance, was released in March 2013. Related changes have also been made to ISA 315, *Identifying and Assessing the Risks of Material Misstatement through Understanding the Entity and Its Environment*, to explain how the internal audit function and its findings can usefully inform the external auditor's risk assessments.

⁵ See the Disclosures [project history](#) on the IAASB's website.

⁶ Proposed ISA 720 (Revised), *The Auditor's Responsibilities Relating to Other Information in Documents Containing or Accompanying Audited Financial Statements, and the Auditor's Report Thereon*, was issued for exposure in November 2012 and is ~~expected to be completed in 2014.~~ [Status to be inserted based on outcome of the December 2013 IAASB meeting].

~~In relation to enhancing assurance~~ **Enhancing the role, relevance and quality of Assurance and related services, the Related Services in an Evolving World**

~~9.7.~~ In relation to enhancing the role, relevance and quality of assurance and related services, the The IAASB has ~~strengthened~~ devoted significant efforts to enhancing its suite of standards other than ISAs since the completion of the Clarity project. The IAASB gave priority attention to strengthening its suite of standards addressing compilation⁷ and review⁸ engagements, which are especially relevant to small- and medium-sized entities (SMEs). Since the beginning of 2012, the IAASB has also released new ~~and revised~~ assurance standards on Greenhouse Gas statements⁹ and pro forma financial information.¹⁰ We undertook work in these areas in response to demands from users, practitioners, and regulators, as these assurance services were seen to be most relevant in the current environment. Most recently, the IAASB {has completed} the revision of its umbrella assurance standard for engagements other than audits or reviews of historical financial information, ISAE 3000-⁴⁴ ¹² to further strengthen the basis on which those assurance engagements are conducted.

~~IAASB Strategic Planning Horizon~~

Our Vision for the Next Five Years

~~43.8.~~ In the past, the IAASB's Strategy and Work Programs (~~SWPs~~) have been developed using a three-year time period, with the current ~~SWP~~ Strategy and Work Program covering 2012–2014. The IAASB has decided to change its strategy period to five years commencing in 2015 (i.e., 2015–2019).

~~44.9.~~ The IAASB believes that extending the strategy period will enable ~~a better understanding by stakeholders of~~ to better understand the IAASB's medium- to longer-term priorities, and provide a suitable context for purposes of the IAASB's decisions on specific initiatives. This change in the strategy period also takes into account the time necessary to develop standards with due process, as well as consideration of the appropriate frequency with which the IAASB undertakes strategy consultations. Responses to the Stakeholder Survey indicated broad support for this change.

II. Strategic Themes for 2015–2019

10. In embarking on its plans for the next five years, it is crucial that the IAASB identify its strategic objectives for this period, as a means for our stakeholders to understand how their needs are being addressed in a changing environment and, importantly, as a means for the PIOB to confirm that the IAASB is fulfilling its public interest mandate appropriately. Doing so is also necessary to assist the

⁷ International Standard on Related Services Engagements (ISRS) 4410 (Revised), *Compilation Engagements*, was issued in March 2012.

⁸ International Standard on Review Engagements (ISRE)⁹ ISRE 2400 (Revised), *Engagements to Review Historical Financial Statements*, was issued in September 2012.

⁹ International Standard on Assurance Engagements (ISAE) 3410, *Assurance Engagements on Greenhouse Gas Statements*

¹⁰ ISAE 3420, *Assurance Engagements to Report on the Compilation of Pro Forma Financial Information Included in a Prospectus*

⁴⁴ ISAE 3000 (Revised), *Assurance Engagements Other than Audits or Reviews of Historical Financial Information*

¹² ISAE 3000 (Revised), *Assurance Engagements Other than Audits or Reviews of Historical Financial Information*

IAASB in determining which initiatives should be prioritized in its *Work Program for 2015–2016* and subsequent work programs during the five-year period. Appendix 1 explains important considerations that have been taken into account in setting the *Work Program for 2015–2016*, most notably the constraints of a Board comprised largely of volunteers who are asked to contribute approximately 600 hours per year as members. Over the five-year period, the Board is committed to reviewing whether there are ways to ensure that it is operating in the most efficient and effective manner, and will also look to capitalize on opportunities to expand its capacity in light of growing demands from all types of stakeholders.

11. The most significant strategic issue facing the IAASB is how to ensure continued credibility and confidence in its work as a global standard setter, both in terms of its ability to identify the most pertinent public interest issues and respond appropriately to them in a timely manner. An essential element to our success is broad public consultation on our agenda and ongoing collaboration and cooperation with stakeholders, while adhering to a rigorous due process to ensure their varied perspectives are factored into our work.¹³ The strategic objectives provide further context to this overarching issue in the context of the IAASB's mandate and outputs.

Our Strategic Objectives

12. Stakeholders internationally expect the IAASB to not only produce high-quality standards that enhance audit and assurance practice, but also to carry out its efforts in coordination and collaboration with key stakeholders so that the standards the IAASB develops can achieve global acceptance and work, and be seen to work, internationally.

¹³ Appendix 3 provides further information about the objectives of our outreach activities and how we liaise and communicate with our key stakeholders.

The IAASB, and the relevance of its work, therefore is highly influenced by the international environment in which it operates. Over the past five years, important global developments have emerged aimed at increasing the credibility and reliability of financial reporting, and therefore the importance and relevance of the financial statement audit and other assurance services. Of particular note:

- In 2008, the G-20 committed to a fundamental reform of the financial system, to correct the fault lines that led to the global financial crisis and to rebuild the financial system as a safer, more resilient source of finance that better serves the real economy. The Financial Stability Board (FSB) is coordinating a framework of financial reforms at the request of the G-20 and has recently published a progress report on these reforms.
- Following the outbreak of the current financial crisis, IOSCO adopted a new strategic direction that emphasized the need for securities regulators to identify, monitor and manage systemic risks. IOSCO has recently published the *IOSCO Securities Markets Risk Outlook for 2013–2014*, which highlights important trends, vulnerabilities and risks in securities markets that may be of concern from a systemic perspective.
- IOSCO and the IFRS Foundation have agreed on a set of protocols under which the two organizations will deepen their cooperation in support of their shared commitment to the highest standards of financial reporting globally.
- In 2011, the European Commission issued proposals aimed at a higher quality, dynamic and open audit market to clarify the role of auditors and restore confidence in financial statements. The US Public Company Accounting Oversight Board (PCAOB) is also actively addressing, among others, the topics of auditor reporting and audit quality. While these proposals are in the context of a regional regulatory environment, they have stimulated debate at the international level.

4513. The IAASB's strategic ~~themes~~ objectives are also intended to illustrate how the IAASB intends to focus its activities over its 2015–2019 strategy period, taking into account the context in which strong platform of standards the strategy is set. IAASB has developed over the last ten years, the current environment, and feedback from stakeholders. They provide the basis for decisions about actions and projects to be undertaken, and ~~their~~ for setting priorities, both in the immediate near term and in the later part of the strategy period. The IAASB believes these objectives are relevant to engagements for entities of all sizes. Appendix 2 provides further guidance on factors that the IAASB believes need to be considered in determining the appropriateness of including specific initiatives on the IAASB's work program and their relative priority.

The strategic themes for 2015–2019 identified by the IAASB are:

- (i) — *Evolving the IAASB's Auditing and Quality Control Standards for Continued Relevance in a Changing Global Environment, and to Achieve Enhanced Consistency and Effectiveness in Practice*
- (ii) — *Developing High Quality International Standards in Support of Relevant Services*
- (iii) — *Promoting the Global Use of International Standards, and Learning from Post-Implementation Monitoring*

(iv) Enhancing Quality through Collaboration and Cooperation

These themes are briefly described below:

The strategic objectives for 2015–2019 identified by the IAASB are to:

- (i) Maintain Strong Support for the ISAs as the Basis for High-Quality Financial Statement Audits
- (ii) Ensure the IAASB's Suite of Standards Continue to Be Relevant in a Changing World and Are Used Widely by Practitioners
- (iii) Collaborate and Cooperate with Contributors to the Financial Reporting Supply Chain to Address Global Issues on a Timely Basis

14. While the IAASB anticipates that the strategic ~~themes~~ objectives will remain relevant over the strategy period, it recognizes that ~~new developments~~, the environment in which its standards operate, can rapidly change, and new developments and other influences, can rapidly change can affect the IAASB's objectives and priorities. Accordingly, the IAASB will continue to actively monitor global developments, and a mid-period review of the Strategy will be undertaken to determine whether the identified ~~themes and priorities identified remain relevant or if they need to be adjusted~~ objectives remain relevant or if they need to be adjusted, in particular as the Board determines the specific initiatives to be prioritized in 2017 and beyond. The Board believes that using these strategic objectives as a means of developing its more detailed work programs will maintain the strong position of the IAASB and its standards going into 2020.

EVOLVING THE IAASB'S AUDITING AND QUALITY CONTROL STANDARDS FOR CONTINUED RELEVANCE IN A CHANGING GLOBAL ENVIRONMENT, AND TO ACHIEVE ENHANCED CONSISTENCY AND EFFECTIVENESS IN PRACTICE

MAINTAIN STRONG SUPPORT FOR THE ISAs AS THE BASIS FOR HIGH-QUALITY FINANCIAL STATEMENT AUDITS

2015 The clarified ISAs and ISQC 1¹⁴ serve a ~~pivotal~~ fundamental role in underpinning audit quality and users' confidence in the audit and financial reporting, thereby supporting financial stability. The IAASB is ~~strongly~~ committed to maintaining the quality and proportionality of these standards and meeting the expectations that stakeholders have regarding ~~the outcomes from their proper use~~ application. Accordingly, the IAASB will give priority attention to this ~~theme~~ strategic objective, in particular when considering the overall balance and timing of all of the planned initiatives for 2015–2019.¹⁵

Comment [BB3]: Previously paragraph 6, now a footnote

2216. ~~The IAASB also intends to place~~ To fulfill this strategic objective, the IAASB will invest significant effort in responding to key implementation issues identified from the IAASB's ISA Implementation Monitoring project ~~during 2015–2019~~. Responses to the Stakeholder Survey identified this as a key area ~~for~~ of strategic focus for the IAASB. The findings from ~~the ISA Implementation Monitoring~~ this project, along with input from ~~other stakeholders~~ regulators and audit oversight bodies, indicate that improvement to aspects of some of the ISAs is necessary to achieve greater consistency and effectiveness ~~with which they are applied in their application~~.

17. ~~Outreach~~ Continued outreach and liaison with audit inspection groups is essential to understanding their expectations regarding the IAASB's standards and activities. ~~While~~ Accordingly, the IAASB ~~recognizes~~ will seek to strengthen its working relationship with IFIAR during the ~~call~~ strategic period, and will explore how best to do so (for urgency in respect example, through a formal Memorandum of some of Understanding or other means). In particular, coordination among IFIAR, the changes, there is a need to provide sufficient time for national standard setters (NSS) and audit firms to implement any IAASB, and the Global Public Policy Committee (GPPC)¹⁶ to understand the root causes of inspection findings may enable the IAASB to further changes to understand issues affecting audit quality and determine appropriate responses to these issues. As a result of these interactions throughout the strategic period, the IAASB may identify future actions with regard to specific ISAs or may identify, for example, opportunities where further exploration of aspects of the

Comment [BB4]: Was previously in paragraph 11

Comment [BB5]: From here was paragraph 23

¹⁴ International Standard on Quality Control (ISQC) 1, *Quality Control for Firms that Perform Audits and Reviews of Financial Statements, and Other Assurance and Related Services Engagements*

¹⁵ Over the last two strategy periods since 2009, the IAASB's efforts in developing new standards, or revising existing standards, have been balanced on a roughly equal basis between standards for audits of historical financial information, reviews of historical financial information, other assurance, and related services engagements. It has also balanced its efforts between standards development, and monitoring and facilitating adoption and implementation of the standards. ~~Broadly, this balance recognized the need for a reasonable period of time for national adoption and implementation of the clarified ISAs that were finalized in 2009. This balance also recognized the importance of the IAASB's further development of standards addressing other assurance and related services engagements.~~

¹⁶ The Global Public Policy Committee (GPPC) is comprised of representatives from the six largest international accounting networks and focuses on public policy issues for the accounting profession. The GPPC also has periodic dialogue with IFIAR about inspection findings and other issues relevant to audit quality.

IAASB's standards. ~~This is consistent with the feedback~~ Framework for Audit Quality may be beneficial.

18. Feedback from auditors and NSS obtained during the ISA Implementation Monitoring project and from the Stakeholder Survey, which also cited the need to continue to allow for ongoing national adoption and implementation of the clarified ISAs before introducing any additional changes to them, significant changes to them. Changes to national auditing standards arising from translation and the legislation process, and changes to firms' audit methodologies, in particular small and medium practices (SMPs), take time in order for the IAASB's standards to be adopted and effectively implemented. Also, the importance of auditor education and training to audit quality cannot be underestimated.
19. However, there is a call for urgency from audit regulators and audit inspection groups in respect of some of the more significant changes. Therefore, when determining potential projects and priorities, it will be important for the Board, in consultation with all of its stakeholders, to consider the most appropriate actions to enhance audit quality in respect of these topics, and determine an appropriate effective date for any changes to the standards or new standards,¹⁷ balancing the demand for changes with an appropriate amount of time to allow such changes to be implemented in practice.

Comment [BB6]: Previously from paragraph 23

¹⁷ For example, as was the case with the Clarity Project, the IAASB may consider whether to align the effective dates of new or revised standards addressing different topics to allow for more substantive changes to the ISAs to come into effect concurrently, as this may assist auditors, in particular SMPs, in their implementation efforts.

**DEVELOPING HIGH-QUALITY INTERNATIONAL STANDARDS IN
SUPPORT OF RELEVANT SERVICES PROMOTING THE GLOBAL
USE OF INTERNATIONAL STANDARDS, AND LEARNING FROM
POST-IMPLEMENTATION MONITORING**

**ENSURE THE IAASB'S SUITE OF STANDARDS CONTINUE TO BE
RELEVANT IN A CHANGING WORLD AND ARE USED WIDELY BY
PRACTITIONERS**

1920. This strategic theme objective acknowledges that the financial statement audit reporting environment continues to change, and therefore working to ensure that the IAASB's auditing international standards remain relevant and effective continues to be highly important.

21. Finally, standards are also influenced by developments. Developments such as the increasingly complex information technology (IT)-reliant business environment, evolving technologies, changing (for example, cloud computing), changes to business models including off-shoring, and changes in both financial reporting standards, and the introduction of new and applicable internal control frameworks affect the way that audits are carried out.

22. New, innovative forms of reporting, such as Integrated Reporting, which affect the way are a response to the calls for more strategic and connected information to be made available for users to assess the ability of entities conduct and manage their businesses. These developments to sustain and improve value creation. This potentially also affect the way that audits are carried out or affects the demand for new assurance and related services—, as users, regulators, and policymakers in various jurisdictions may request or require practitioner involvement through assurance engagements addressing different types of subject matters, such as management commentary, corporate governance, risk management and internal control, and an entity's future viability.¹⁸ While ISAE 3000 (Revised) is intended to be applied as the overarching assurance standard addressing reasonable assurance and limited assurance engagements other than audits or reviews of historical financial information, the consideration of whether a topic-specific standard for a new assurance engagement is needed on an international basis poses distinct challenges for the IAASB from a strategic perspective. It can often be difficult to gauge whether the market demand for assurance in a particular area is sufficient to warrant the IAASB

Responses to the Stakeholder Survey suggested that consideration be given to whether enhancement of the standards is needed in light of change in technologies, the increasing impact of globalization and regulation, including their effect on how audits are performed, and evolving users' needs. Responses to the Stakeholder Survey also noted that continued development of new international assurance standards for engagements other than audits or reviews of historical financial information remains essential in meeting users' needs and thereby the public interest.

Comment [BB7]: Previous paragraph 12 can be found in this paragraph and the next.

¹⁸ Others are also exploring whether it may be possible for practitioners to issue a conclusion in the positive form in relation to particular subject matters (while obtaining something less than reasonable assurance) and, if so, how this may be done in practice.

devoting significant Board and staff resources to it. Similarly, an international standard may not be feasible, in particular if suitable criteria have not yet been developed.

21. During the strategy period, the IAASB intends to evaluate whether there have been significant changes that have occurred over time, or that are happening now that will affect the future, for which change to the IAASB's auditing and quality control standards is warranted in order for them to continue to be relevant and effective.

Comment [BB8]: The rest of this previous paragraph 21 can be found in the text box on the previous page

2523. The IAASB's Information Innovation, Needs, and Future Opportunities (INFO) Working Group will therefore play an important role in exploring emerging developments beyond those affecting the financial statement audit to assist the IAASB in identifying opportunities for standard setting or other potential actions. In addition, the IAASB to fulfill this strategic objective. This will enable the IAASB to consider the development of whether to develop new or revision of revise existing assurance standards for engagements other than audits or reviews of historical financial information that support high-quality engagements relevant to both large and smaller entities. As part of this activity, At present, in the IAASB will evaluate the assurance implications arising from IAASB's view, the emergence of Integrated Reporting is likely to be a significant assurance issue of public interest that will need to be explored as a matter of priority.

Comment [BB9]: The thoughts in previous paragraph 25 have been reorganized. Previous paragraph 24 can be found in the text box on the previous page

2624. This strategic theme reflects the IAASB's intended. At the same time, it is also important for the IAASB to focus on activities to that promote the adoption of its new and revised standards and their effective implementation, to ensure the benefits of the Board's work are realized. As a respondent to the Stakeholder Survey noted: "the days of simply issuing standards are over." This is true not only for the IAASB's auditing and quality control standards, but also its standards for other engagements. Investment needs to be made is needed both in developing and maintaining standards, as well as in facilitating adoption and implementation, so that the standards work, and are seen to work, globally in all contexts. Broadly speaking, as a respondent to the Stakeholder Survey noted: "the days of simply issuing standards are over." The IAASB recognizes that, in order to achieve effective implementation globally, standards need to be, and be seen to be, proportionate to the size and complexity of the entity.

2725. As part of this strategic theme, the IAASB will also focus on post-implementation reviews. Understanding As illustrated from the perceived success of the ISA Implementation Monitoring project in relation to the clarified ISAs, understanding whether the standards are operating as intended, and whether they are being consistently understood and applied, is essential for continuous improvement. The findings and for the IAASB's credibility as an international standard setter. As a result, the IAASB believes post-implementation reviews should be a core focus of its forward strategy. Findings from these reviews may assist the IAASB in identifying barriers to further global adoption and obtaining a fuller understanding of how the standards are meeting the needs of users, including small and medium practices (SMPs). SMPs.

2826. The IAASB intends to focus post-implementation review efforts on its new Auditor Reporting and revised auditor reporting standards, in light of their importance and the expected significant effect on practice. Efforts will also be placed planned to monitor recently released new or revised assurance, review and related services standards, in particular to understand implementation issues facing SMPs in relation to the revised review and compilation standards.

Enhancing Quality through Collaboration and Cooperation

COLLABORATE AND COOPERATE WITH CONTRIBUTORS TO THE FINANCIAL REPORTING SUPPLY CHAIN TO ADDRESS GLOBAL FINANCIAL REPORTING ISSUES ON A TIMELY BASIS

27. Many stakeholders have an essential role to play to enhance the quality of financial reporting and related audit or other assurance and related services that are provided in support of enhancing users' confidence. The IAASB Consultative Advisory Group (CAG) is a fundamental part of the IAASB's engagement with its stakeholders about these vital topics and interaction with the CAG is a key element of the IAASB's due process. Comprised of over 30 Member Organizations representing global regulators, business and international organizations, and users and preparers of financial statements, the CAG in its independent capacity provides valuable public interest input into the IAASB's strategy, agenda and priorities, and technical issues. Matters discussed by the CAG are taken into account by the IAASB as it progresses the development of not only its standard-setting projects but also the development of its strategy and work program and other initiatives.

Comment [BB10]: Previous paragraph 29 is split between this paragraph and the next

28. Respondents to the Stakeholder Survey lauded efforts by the IAASB to contribute to the global debate on improving financial reporting, and encouraged the IAASB to continue to actively work with other relevant stakeholders. The IAASB believes this is fundamental to its ability to fulfill its other strategic objectives, and accordingly will continue to devote significant attention to outreach over the strategy period. Appendix 3 highlights the objectives of our outreach activities and how we liaise and communicate with our key stakeholders.

In 2013, IAASB members and staff have undertaken over 100 outreach activities in 24 countries on various matters, most notably auditor reporting, audit quality and ISA implementation monitoring.

29. An important part of the IAASB's activities will therefore be continued liaison and further development of relationships with key stakeholders, including the International Accounting Standards Board (IASB), IFIAR, the International Organization of Securities Commissions (IOSCO), the Financial Stability Board (FSB), and NSSIOSCO, the FSB, the CAG, practitioners (through the Forum of Firms,¹⁹ GPPC and IFAC SMP Committee²⁰) and NSS. Liaison with these groups is critical to the IAASB as it further advocates for the global adoption and implementation of the clarified ISAs and its other standards in jurisdictions worldwide, as such groups have insight into the different regulatory and legal environments of those jurisdictions and may be able to assist in reducing the barriers to adoption. In particular, the IAASB believes a focus on understanding barriers to adoption in the SME and emerging markets would be appropriate.

¹⁹ The Forum of Firms is an association of international networks of accounting firms that perform transnational audits. Members of the Forum have committed to adhere to and promote the consistent application of high-quality audit practices worldwide, and use the ISAs as the basis for their audit methodologies. They are indicated with a * on the list of respondents.

²⁰ The IFAC SMP Committee represents the interests of professional accountants who work in SMPs. The committee develops guidance and tools, and works to ensure the needs of the SMP and SME sectors are considered by standard setters, regulators, and policymakers. The committee also speaks out on behalf of SMPs to raise awareness of their role and value, especially in supporting SMEs, and the importance of the small business sector overall.

30. Such collective input assists in finding meaningful and workable solutions to some of the very challenging issues facing the profession today. For example, there may be opportunities for collaboration with NSS to enable the IAASB to progress certain projects more rapidly by leveraging work undertaken at the national level. Further, accounting standard setters or regulators may be able to undertake activities under their remits as a complement to the IAASB's activities on topics in the public interest.²¹ Discussion with audit firms, including SMPs, and NSS may help the IAASB understand the practical implications of its proposals at an earlier stage in their development, as well as implementation challenges that the IAASB may need to address. During the strategy period, the IAASB will use input from its outreach activities, in particular obtaining views of groups that may not otherwise formally respond to the IAASB's exposure drafts and consultation papers, to evaluate which aspects of collaboration work best to achieve its goals and how best to conduct future outreach.
31. Research is also an important input to the study of whether and how standards may need to be enhanced. Accordingly, the IAASB will continue to engage with, and explore opportunities to enhance the involvement of, the academic community and others to help inform the IAASB's decisions.

Measuring Our Success in Implementing This Proposed Strategy

32. In past strategy periods, the IAASB's focus has been on whether it has completed the planned projects included in its respective Work Programs. Some stakeholders have suggested the IAASB should consider establishing performance metrics to monitor the implementation of its strategy and related work programs as a way of evaluating whether the IAASB is achieving its intended objectives.
33. The IAASB intends to further consider how it can monitor and communicate transparently about its efforts in a manner that highlights its accountability to its stakeholders, including the PIOB. On an initial basis, the Board believes its focus should be on:
- Highlighting the public interest issues the Board has addressed and resolved in executing its Work Programs;
 - Monitoring the success of its efforts towards global adoption of the clarified ISAs, as well its other assurance and related services standards; and
 - In addition to the ongoing processes in place with both the CAG and the PIOB, obtaining feedback during outreach activities from stakeholders about the progress and impact the IAASB is making in its standard-setting and other activities, and summarizing this in the IAASB's periodic public updates.

²¹ For example, the IAASB-IASB Liaison Working Group provides timely inputs on aspects of its proposed standards that may have potential verifiability or auditability issues and other matters that may affect the pronouncements of the IAASB or create a need for new pronouncements. Certain projects on the IAASB's agenda, for example in relation to auditor reporting on going concern, and the auditor's work on financial statement disclosures, has also benefitted from discussions with IASB members and Staff.

Guide for Respondents

The IAASB welcomes comments on all matters addressed in this Consultation.

The IAASB is particularly interested in respondents' views on the following:

- (a) Whether the IAASB's strategic themes/objectives identified are considered appropriate for the period 2015–2019? If not, please explain. ~~The IAASB invites any other comments that you believe are important to input to the IAASB.~~
- (b) Whether the factors included in Appendix 2 represent a reasonable basis for the purpose of IAASB to use in developing its future strategy. Work Programs beyond the Work Program for 2015–2016?

The IAASB invites any other comments that you believe are important to input to the IAASB for the purpose of developing its future strategy.

Additional questions for respondents have been included in the accompanying consultation on the Work Program for 2015–2016, including whether the proposed initiatives are consistent with, and are the best means of serving, the IAASB's three proposed strategic objectives.

- (a) ~~Whether the identified actions and projects for each strategic theme (summarized in the Table on pages 17–20) are considered appropriate, and have been given appropriate prioritizations? If not, please explain.~~
- (b) ~~Whether, in your view, there is an action(s) or project(s) that have not been identified which you believe the IAASB should consider during 2015–2019? If so, which initiative identified in the Table on pages 17–20 do you believe should be replaced by this action(s) or project(s)? Please provide an explanation of your views.~~
- (c) ~~Whether, in your view, there is an action or project identified that you believe is of such urgency and importance that it warrants the IAASB considering the need to devote a significant majority of its attention in the 2015–2016 period in order to achieve progress on an accelerated basis?~~

Appendix 1

Supplementary Information Used Important Considerations in Assessing Capacity for Projects Setting the IAASB's Work Program for 2015–20192016

The discussion below outlines key considerations evaluated by the Board and its Staff in developing its Work Program for 2015–2016. The IAASB recognizes the importance of organizing and conducting its activities in the most effective and efficient way, and the need for ongoing consideration of opportunities to enhance the way it operates. Further, there is need for ongoing consideration of the overall capacity of the IAASB and its staff complement, and to explore opportunities to expand that capacity, for example through collaboration and cooperation with others on particular projects or by sharing staffing resources. The IAASB will be giving specific attention to these matters in 2014, and will continue to do so throughout the strategy period.

Comment [BB11]: This was previously the last two paragraphs of Appendix 1.

Balance of Resources between the IAASB, Its Chairman and Its Staff

~~As the~~With the exception of the full-time Chairman, all IAASB members participate on a volunteer basis. As such, there are limitations on the available Board time that can be devoted to particular projects, both during IAASB meetings and through project task force meetings. Project task forces, ~~which~~ are chaired by IAASB members, and comprise IAASB members, IAASB technical advisors, and others with relevant expertise. These project task forces typically meet at least once between each IAASB meeting. Each IAASB member ordinarily participates in two or more project task forces.

Board members may be asked to participate in the IAASB CAG meetings and liaison meetings with NSS, and outreach activities in their particular jurisdictions.

The full-time IAASB Chairman and volunteer IAASB Deputy Chair undertake a significant level of outreach activity, speaking at conferences and meetings of organizations interested in the work of the IAASB, engaging in dialogue with key stakeholders moving ahead with adoption of the ISAs, participating in discussions about the regulatory environment in which auditors operate, and furthering the work of the IAASB in a number of forums.

Each standard-setting project is supported by at least one Staff member, who is responsible for organizing Board and task force meetings, developing issues papers and draft standards, guidance or other publications for consideration by the project task force, revising these materials for discussion by the Board, and preparing minutes for Board discussions. In addition to managing projects, IAASB Staff develop publications such as Staff Audit Practice Alerts, Staff Questions and Answers, press releases and project updates for individual projects, explanatory ~~memorandums~~ memoranda that accompany exposure drafts, and bases for conclusions that accompany final pronouncements. They are also involved in liaison activities and prepare relevant materials to support IAASB communication activities and the Chairman's outreach efforts. Staff also support the development of the agendas and material for the semi-annual IAASB CAG and annual IAASB-NSS liaison meetings, and have responsibility for reporting to IFAC and the PIOB.

Key Assumptions

The IAASB's future capacity for its ~~work program will be~~ Work Program for 2015–2016 has been based on the following key assumptions:

- The IAASB will continue to be funded exclusively by IFAC, and accordingly will be subject to budgetary constraints. Budgets, including staffing complements, are determined approximately 18 months in advance, and are expected to be consistent with past levels.
- The Board comprises a full-time remunerated Chairman and 17 volunteer members who are asked to contribute approximately 600 hours per year. The Board is comprised of a balance of practitioner and non-practitioner members, which includes at least three public members whose travel costs are borne by the IAASB.
- There are 8 full-time technical staff and 2 full-time administrative staff members supporting the Board's operations.
- The IAASB meets for five days, four times per year. ~~Approximately three to five~~ The number of projects that can be discussed at each IAASB meeting, ~~varies~~ depending on the stage of the project, but typically would not exceed five projects at each meeting.
- Detailed work on projects is undertaken by task forces drawn from the membership of the IAASB and which may include representatives nominated by ~~INTOSAI~~ the International Organization of Supreme Audit Institutions (INTOSAI), IFIAR, the Institute of Internal Auditors (IIA) or from other relevant organizations.
- The development of all standards and pronouncements is done following comprehensive due process. This includes consultation with the IAASB CAG and public exposure. ~~Each project takes, typically 120 days. Most projects take~~ a minimum of 36 months to complete, assuming approximately five projects are discussed at each meeting. However, the overall time needed is also dependent on the complexity of the subject matter, including the assessment of the need to issue consultation papers or to conduct significant research or other outreach in advance of the issuance of an exposure draft, as well as the disparity of views from different stakeholders.
- The commencement of any new standard-setting project is subject to IAASB approval of a project proposal designed to identify the objective(s) of the project and how achievement of those objectives would serve the public interest.

The future work program will include ~~The Work Program for 2015–2016 includes~~ time to allow for research activities, education sessions to further inform the IAASB's debates, outreach and direct interaction with interested stakeholders, and development of communications relating to individual projects. These activities may be undertaken before the development of a project proposal, in particular when it may not be clear at the onset of the IAASB's discussions as to the appropriate outcome(s) of a project to serve the public interest, for example, whether one of the following, or some combination thereof, would be an appropriate response to the issue that had been identified:

- Standard-setting activities:
- Implementation guidance in the form of a non-authoritative Practice Note (which is subject to the same due process as a standard) or in some other form; or
- Staff publications.

Appendix 2

Factors Guiding the ~~Determination~~Identification of Potential Actions and Priorities and Actions in Future Work Programs

1. ~~In addition, while~~While there are calls from many stakeholders for IAASB efforts on a variety of important topics, the IAASB must prioritize its actions in light of available resources. ~~In determining potential actions and their relative priority for the 2015–2019 period, a number of factors were considered, including the following; and other considerations explained in Appendix 1. The IAASB is of the view that it would be useful to identify certain criteria to enable it to make decisions regarding which actions should be included in future work programs and how such actions can be prioritized.~~
2. ~~Global relevance, including relevance to enhancing~~In identifying potential actions and their relative priority for the 2015–2016 period, a number of factors were considered, including the following:
 - ~~The perceived urgency in the public interest of the need for change, and the potential implications if action is delayed, taking into account both the demands of the capital markets and the impact on businesses of all sizes.~~
 - ~~The need for change to enhance~~audit quality globally, or to enhancing the quality of engagements that are currently conducted on a widespread basis internationally or are expected to be in the near future.
 - ~~The perceived urgency in the public interest of the need for change, and the potential implications if action is delayed.~~
 - ~~The degree to which such change arising from IAASB action would further facilitate high-quality financial reporting and enhance public confidence therein.~~
 - ~~The degree to which an identified issue would be addressed effectively through change to the standards or through other appropriate action by the IAASB.~~
 - ~~The global applicability of the potential actions, for example in relation to entities of different sizes and complexity, different industries, and across jurisdictions.~~
3. As a result of considering these factors, the IAASB has concluded it would be most appropriate to devote a significant majority of its resources to progress certain ISA- and ISQC-related topics on an accelerated basis in the period 2015–2016. In future periods, the IAASB may find it necessary to consider alternative approaches, including its historical approach of addressing a wide range of important topics concurrently, to best meet the public interest.
4. The IAASB is of the view that using these factors as the basis for selecting items to be included in future work programs, furthered by interaction with the IAASB CAG and oversight by the PIOB, will enable the Board to develop work programs that respond to the Board's diverse range of stakeholders and, more importantly, the public interest.

Comment [BB12]: Previously paragraphs 36 and 37

Appendix 23

Current (Ongoing) Objectives of Our Outreach, Liaison Activities and Communication Initiatives the IAASB Plans to Continue

Dialogue, Collaboration How We Liaise and Cooperate Communicate with Our Key Stakeholders

~~Continue active discussions with the IAASB CAG and~~ An important part of the IAASB's activities is continued liaison and further development of relationships with key stakeholders, including the International Accounting Standards Board (IASB), IFIAR, IOSCO, the FSB, the CAG, practitioners (through the Forum of Firms, GPPC and IFAC SMP Committee) and NSS, ~~public authorities,~~

The primary objectives of these outreach activities are:

- ~~Reducing the barriers to adoption of the ISAs and the IAASB's other standards, in particular in the SME and emerging markets, by understanding different regulatory and legal environments, as well as issues of translation~~
- ~~Engaging with regulators and audit oversight bodies and international regulators aimed at achieving common agreement on to understand their concerns, in particular inspection findings, in relation to the application of the IAASB's standards to determine whether an IAASB response is necessary to improve practice~~
- ~~Understanding of issues facing the audit profession, including financial reporting issues, implementation challenges, and opportunities for collaboration to enhance audit quality~~
- ~~Understanding of the content and breadth of any proposed new standards to meet the common needs of all parties, including investors and other users, and lead to global acceptance and endorsement of the standards.~~

~~Continue to cooperate Outreach with INTOSAI, promoting these groups is conducted in a number of ways:~~

- ~~Semi-annual meetings with the use of ISAs CAG as the basis for audits part of the IAASB's due process. Over 30 Member Organizations representing global regulators, business and international organizations, and users and preparers of financial statements participate in the public sector CAG.²² The CAG advises the Board on its strategy and priorities, and has provided input into this consultation. The CAG also discusses each standard-setting project at least three times: at the time a project proposal is considered by the IAASB, prior to the issuance of an exposure draft, and prior to finalization of a standard, and these comments are reported orally at the IAASB meeting immediately following the CAG meeting. A formal "report back" mechanism has been established with the CAG to explain how the IAASB considered the comments raised by CAG representatives on the individual projects discussed during these meetings.~~
- ~~Continue to seek regular consultation with the IFAC SMP Committee on issues of relevance to SMEs and practices regarding audit and quality control standards.~~

²² The Member Organizations represented on the CAG can be found on the IAASB's website.

- ~~Seek regular consultation with the IFAC Professional Accountancy Organization Development Committee (PAODC) on issues of relevance to developing nations regarding audit and quality control standards.~~
- ~~Continue the IAASB-IASB liaison, aimed at providing the IASB with timely inputs on aspects of its proposed standards that may have potential verifiability or auditability issues and other matters that may affect the pronouncements of the IAASB or create a need for new pronouncements.~~
- ~~Continue to take steps to address the issues of translation; the frequency, volume and complexity of changes; and the setting of effective dates.~~

2. Communication and Transparency

- ~~Continue to issue a press release, communicating the approval of each proposed or final IAASB pronouncement and any other major activity of the IAASB.~~
- ~~Continue to publish an overview for each new final pronouncement to explain the project objectives and the background and scope of the pronouncement, provide a summary of the pronouncement's key provisions, and explain the implications for practice.~~
- ~~Continue to issue IAASB eNews communications, using these vehicles to encourage responses to the IAASB's consultations and publicize adoption and implementation support vehicles available.~~
- ~~Continue to publish an annual report addressed to a broad interested audience on the performance of the IAASB, including a report on progress against this action plan and on how IAASB has complied with its stated due process.~~
- ~~Continue to promote the activities and publications of the IAASB through the IAASB website (including agenda material, audio records of meetings, meeting highlights, proposed pronouncements and related comment letters, final pronouncements and bases for conclusions) and evaluate how technology may be better used to reach a broader audience.~~

~~Continue to enhance communications with NSS, regulators, IFAC member bodies, the Forum of Firms, academics and conference organizers.~~

- Annual meetings with NSS to not only gain NSS input into the IAASB's projects, but also to share knowledge on matters affecting international convergence and on international and national developments affecting the priority of topics on future standard-setting agendas. This liaison activity also may identify opportunities for collaboration on projects and leveraging of resources.
- By invitation to participate in meetings of formal groups and committees, such as IFIAR's Standards Coordination Working Group, IOSCO's Standing Committee 1 and Auditing Subcommittee, the European Audit Inspection Group, the INTOSAI Financial Auditing Subcommittee, the GPPC, the Forum of Firms, the Standards Working Group of the six largest accounting firms, and the IFAC SMP Committee.²³
- Through speaking engagements organized by CAG Member Organizations such as the International Corporate Governance Network, the World Bank, and the International Monetary Fund, IFAC member bodies, and academic and other professional organizations.

²³ The IFAC SMP Committee also provides written feedback on relevant agenda material in advance of each of the IAASB's meetings.

- Country visits, which typically involve meetings with regulators, NSS, IFAC member bodies, as well as auditors, users and preparers.
- Participation or observership in groups undertaking initiatives relevant to the IAASB's work, such as the Basel Committee on Banking Supervision, the IASB, the US PCAOB Standing Advisory Group, and the International Integrated Reporting Council.
- One-on-one meetings, for example with policymakers (such as the EC and US Public Company Accounting Oversight Board), investor groups (such as the Global Auditor Investor Dialogue and the CFA Institute), international organizations (such as the World Bank and FSB) and assurance leadership of the accounting firms.

Many of these groups also routinely comment on the IAASB's exposure drafts and consultation papers.

In addition, broad external communications are undertaken in the context of:

- The Board's overall activities, including through the IAASB's website, annual report, eNews, and press releases;
- Board meetings, including meeting highlights, minutes, podcasts; and
- Individual projects, including At a Glance publications, press releases, and project histories.

THE IAASB's PROPOSED WORK PROGRAM FOR 2015–2016

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***Enhancing Audit Quality and
Preparing for the Future***

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IAASB

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International Auditing
and Assurance
Standards Board

Potential Actions and Priorities

Planned Priorities and upcoming 2014 projects Actions for 2015–2016

321. This section explains the implications of the IAASB's current and upcoming 2014 projects for 2015, The International Auditing and discusses some of the factors to consider in determining potential actions and Assurance Standards Board's (IAASB) planned priorities. It then provides an overview of and actions and priorities for 2015–2016 have been identified taking into account:

- The IAASB's strategic objectives as set out in the 2015–2019 Strategy that the IAASB believes would best serve its strategic themes
- Certain factors guiding the identification of potential priorities and actions in its work program²⁴
- Available resources.²⁵

While recognizing calls from stakeholders for IAASB effort on a variety of important topics, an overarching consideration in prioritizing planned actions has been how best to deploy the IAASB's resources in a way that has the greatest potential to serve the public interest.

2. The IAASB's proposed 2015–2019 Strategy acknowledges the Board's strong commitment to meeting the expectations of stakeholders regarding the application of the International Standards on Auditing (ISAs) and International Standard on Quality Control (ISQC) 1,²⁶ both of which serve a fundamental role in underpinning audit quality. Accordingly, the IAASB intends to invest significant effort in 2015–2016 to respond to some of the key implementation issues identified from its ISA Implementation Monitoring project and address auditing issues of importance to supporting global financial stability, in particular in relation to financial institutions, and finalizing important initiatives that are already underway.
3. While standard setting remains a priority, the IAASB also recognizes the importance of preparing for the future, both in supporting the effective implementation of new and revised Auditor Reporting standards and undertaking outreach and other activities to lay the foundation for important initiatives to be undertaken in 2017 and beyond in support of the five-year Strategy.

4. In particular, the IAASB proposes that the following topics be prioritized in 2015–2016 in the public interest:

- **Quality control**
- **Professional skepticism**
- **Special audit considerations relevant to financial institutions**

²⁴ See Appendix 2 of the IAASB's proposed 2015–2019 Strategy.

²⁵ See Appendix 1 of the IAASB's proposed 2015–2019 Strategy.

²⁶ ISQC 1, *Quality Control for Firms that Perform Audits and Reviews of Financial Statements, and Other Assurance and Related Services Engagements*

In addition, the IAASB has prioritized:

- Completion of current projects that will carry over from 2014
- Liaison and dialogue with key stakeholders
- Efforts in support of adoption and implementation of the IAASB's new and revised Auditor Reporting standards²⁷
- Development of a process for post-implementation reviews of the IAASB's other assurance and related services standards

The IAASB's Approach to Progressing Projects during 2015–2016

5. The IAASB has learned from experience on its Auditor Reporting project of the benefits of progressing a significant standard-setting project rapidly, in a coordinated manner, towards a global solution that responds to calls for change. The approach taken to that project reflected the strong consensus of the Board's stakeholders about the public interest importance of moving forward quickly. By devoting a significant proportion of Board resources to the Auditor Reporting project, the IAASB was able to progress to an Exposure Draft on a timely basis, while consulting broadly and adhering to due process. However, in order to do so, other important initiatives had to be reprioritized, resulting in some delay before their completion.
6. In determining which projects should be prioritized in 2015–2016, the Board therefore considered, in light of its success on Auditor Reporting, whether its historical approach – addressing a wide range of important topics concurrently – remained appropriate, or whether devoting more resources to fewer topics, to move forward more quickly on those deemed most important, would be more appropriate.
7. Although the IAASB's historical approach would enable Board deliberation on a number of topics earlier in the strategy period, it results in slower overall progress on all of the topics on the Board's agenda. As a result, the IAASB is of the view that there are distinct benefits to focusing on a smaller set of active projects, completing those projects on a timely basis, and then addressing the next priorities.
8. The Board also considered whether it could address a few specific issues related to an aspect(s) of a standard under revision on a rapid basis through so-called "narrow scope" amendments. The remainder of the project to revise the standard would progress following the typical process and timeline for revision of a standard, resulting in a change to the standard over two (or more) phases.
9. Notwithstanding the potential benefits of this approach – namely, responsiveness to a specific issue – concern was expressed about the ability for both the Board and respondents to its consultations to accept, and thereby restrict comment only to, the limited issue as defined in any such narrow

The Board believes a focus on a smaller number of projects in the Work Program, completed on a timely basis, has the greatest potential for improving audit quality in the near term.

²⁷ Expected to be completed in 2014

scope amendment. Further, drawbacks were noted in relation to having a standard under revision for a considerable period of time and subject to change twice during the period.

3. ~~Having considered different approaches, the IAASB believes~~has concluded it would best serve its strategic themes.

38. ~~In the context of available resources, there is a decision about whether~~be most appropriate to address a range of important topics and progress all of them as quickly as possible, or identify fewer topics and devote a significant majority of the IAASB's resources to progress them~~certain ISA- and ISQC-related topics on an accelerated basis in the period 2015–2016. The goal is to complete the development of new or revised standards and guidance that respond to significant public interest issues by mid-2017 and have them come into effect as soon as practicable thereafter.~~

39.11. ~~In determining the~~The IAASB 2015–2019 actions also believes that regular and priorities below, structured dialogue with regulators, in particular the International Forum of Independent Audit Regulators (IFIAR), is essential to assist in sharing of relevant information and perspectives on a timely basis. In addition to standard setting and outreach, in 2015–2016 the IAASB proposes the first option, i.e. addressing a range of topics and progressing all of them as quickly as possible.²⁸

The IAASB's Prioritization and Planned Approach

33. ~~The prioritization to devote efforts in support of effective implementation of its new and revised Auditor Reporting, the continuing efforts on auditing standards to enhance audit quality, and completion begin the development of enhancements to a process for post-implementation reviews of the IAASB's other assurance and related services standards has meant that constraints on both Board and staff time has, by necessity, delayed the commencement of some planned initiatives in the 2012–2014 SWP. In 2014, IAASB efforts will need to be focused on completing projects that are currently active. This includes the IAASB's current work to revise aspects of the ISAs and develop related guidance for auditing financial statement disclosures, which will carry over into 2015.~~

34. ~~At the same time, the IAASB has identified a number of new unplanned projects on which the IAASB believes priority attention is needed in 2014 and 2015. These projects include the potential revision of ISA 570²⁹ in light of anticipated changes in financial reporting requirements on going concern, and amendments to the ISA 800 series³⁰ in light of changes arising from the IAASB's Auditor Reporting project. In addition, the IAASB is also liaising with the International Ethics Standards Board for Accountants (IESBA) in regard to its project on Illegal Acts³¹ and whether there may be a need for consequential amendments to ISA 250³² as a result.~~

²⁸ Notwithstanding this, the IAASB proposes steps to achieve timely change to aspects of certain of the ISAs, within the IAASB's broader review of these ISAs, in responding to certain of the findings from the ISA Implementation Monitoring project. These steps include "limited scope" amendments, as discussed further below.

²⁹ ISA 570, *Going Concern*

³⁰ In the IAASB's July 2013 Exposure Draft, *Reporting on Audited Financial Statements: Proposed New and Revised International Standards on Auditing (ISAs)*, the IAASB acknowledged the need for due consideration to the potential effect on ISAs 800, 805 and 810 (the "ISA 800" series) of changes arising from the Proposed ISAs. As the revisions to the ISA 700 series are finalized in 2014, a separate project to revise the ISA 800 series is expected to commence.

³¹ For more information, see the *IESBA's project summary* on the IESBA website.

³² ISA 250, *Consideration of Laws and Regulations in an Audit of Financial Statements*

35. ~~In light of these evolving priorities, the initiatives identified in the 2012–2014 SWP that have not yet commenced³³ will need to form part of the considerations of projects for 2015–2019. This does not mean these projects are not important; rather, the timing of their commencement may need to be re-examined in light of other emerging developments and resources.~~
12. Table A on page 24 of this document sets out a summary of the IAASB's 2015–2016 Priorities and Actions, including possible outputs. A further description of the proposed priorities and actions follows the table.

Other Potential Topics and Actions to Support the 2015–2019 Strategy

13. Appendix 1 sets out the topics that the IAASB intends to prioritize in 2017 and beyond in support of the IAASB's 2015–2019 Strategy, taking into account the strategic objectives. These topics include, among others: the consideration of issues relating to the auditor's risk assessment; group audits; integrated reporting; agreed-upon procedures and auditor involvement with preliminary announcements and other financial information. In addition, consideration will also be given to the need for revision of one or more ISAs in light of findings classified as important during the ISA Implementation Monitoring project and other feedback from regulators and audit oversight bodies. The IAASB also proposes to conduct post-implementation reviews on certain of its other assurance and related services standards.
14. The Board believes that these initiatives should be included in its Work Program for 2017–2018, and will consult in 2016 to better determine how such initiatives should be prioritized, and whether there are any new topics that should be addressed as a matter of priority. Where possible, the IAASB will seek to open a dialogue about issues related to some of these initiatives during 2015–2016 (see paragraphs 37–40). Stakeholders' views as to whether any of these initiatives are viewed as more critical than those identified for action in 2015–2016 will be useful to assist the Board in finalizing that work program.
4015. The IAASB also recognizes that a strategic decision to reallocate significant resources in order to progress a project on an accelerated basis may be necessary and appropriate in light of circumstances arising during the strategy period. The IAASB is prepared to make such a decision, if needed—as it did for Auditor Reporting—The initiatives specified, both for the period 2015–2016 and beyond, represent the IAASB's current best thinking of how to deliver on its strategic objectives. However, the IAASB also recognizes the need to be flexible, both in the projects it has identified as priority projects and in its approach to future Work Programs. Through ongoing discussions and outreach with others,³⁴ the IAASB will monitor national and international developments to continually assess the prioritizations of its future planned projects. As necessary, the IAASB is prepared to strategically reallocate resources, or prioritize one or more project(s) to commence sooner, even though doing so may mean deferral of work on other projects.

³³ These include: guidance on the relationship between banking supervisors and banks' external auditors; revised standards or new guidance in relation to auditing accounting estimates and fair value accounting estimates; developing standards or guidance for the auditor's involvement with preliminary announcements; and the revision of ISRS 4400, *Engagements to Perform Agreed-Upon Procedures Regarding Financial Information*.

³⁴ Including the IAASB CAG, regulators, national auditing standard setters (NSS), practitioners and other key stakeholders, and through ongoing monitoring by the Innovation, Needs, and Future Opportunities (INFO) Working Group (see paragraph 20).

4416. The IAASB also notes that consideration of additional projects or the acceleration of work on identified specific projects may be possible through additional support by others, e.g., national auditing standard setters (NSS) or researchers, or other steps to enhance resources available to the Board. Nevertheless, it is important that the IAASB takes the time to fully explore the issues, and respect due process, thereby ensuring the quality of future proposals.

Table A

85. The following Table summarizes the IAASB's tentative views on the projects it could undertake in the five-year period. It believes the projects included in the Table are the most appropriate use of its resources in support of the four strategic themes and in response to calls from stakeholders through its ongoing outreach and consultation.
86. The Table demonstrates a concerted and substantial effort on audit and quality control at the start of the strategy period. This focus on auditing standards reflects a shift in the balance of efforts of the IAASB from the 2012–2014 SWP, which over the period were roughly equal between audits of historical financial information, reviews of historical financial information, other assurance engagements, and related services, and is consistent with the findings from the Stakeholder Survey.
87. A preliminary Work Program to cover a two-year period (i.e., 2015–2016) is included as Appendix 3. Subject to comments on this Consultation, the IAASB will finalize its initial two-year Work Program. The Work Program will be updated annually based on input from, among others, the IAASB CAG, the IAASB INFO Working Group, the PIOB, and monitoring of relevant developments. This two-year cycle will enable the IAASB to better forecast its shorter-term deliverables and to be more responsive to emerging needs, within the context of its longer-term strategy. Further information on the assumptions used to develop the Table can be found in Appendix 1.

Note: The following table depicts the priorities and actions the IAASB expects to undertake in 2015–2016. Inclusion on the final Work Program for 2015–2016 is subject to stakeholders' views on consultation. The possible outputs listed below represent standard-setting and other potential initiatives that may be an appropriate response(s) to address the individual topics on the proposed Work Program. However, the expected output(s) will be agreed at the time the IAASB approves a formal project proposal to commence work on each topic, which will be informed by further research and consultation.

<u>Project Key Topic / Activity</u>	<u>Expected Timing Possible/Expected Outputs</u>
Current or Upcoming 2014-Projects Impacting 2015	

Project Key Topic / Activity	Expected Timing Possible/Expected Outputs
<p>Completion of:</p> <p>Standard-Setting Projects</p> <ul style="list-style-type: none"> Auditor Reporting—Amendments to ISA 800 series³⁵ Auditing Disclosures—Revisions of standards and development of related guidance³⁶ Going Concern—Revision—Consideration of whether further revision of ISA 570³⁷ is necessary in light of changes to the financial reporting requirements accounting standards 	<ul style="list-style-type: none"> Completion variously throughout 2015 Amendments to ISA 800 series Revisions to ISAs and development of related guidance for the audit implications of disclosures – Exposure Draft in 2014, final revisions and guidance in 2015 Revision of ISA 570, if considered necessary
<p>Monitoring by the INFO Working Group of emerging developments related to assurance and related services, including developments in Integrated Reporting in relation to the proposed Integrated Reporting (IR) Framework³⁸ through observation of the International Integrated Reporting Council's (IIRC) Assurance Working Group</p>	<ul style="list-style-type: none"> Ongoing Initial report by the INFO Working Group to IAASB on assurance considerations related to integrated reporting, as input into a possible project proposal for a new standard on Integrated Reporting Reports to IAASB on other topics during 2015–2019 as appropriate

³⁵ In the IAASB's July 2013 Exposure Draft, *Reporting on Audited Financial Statements: Proposed New and Revised International Standards on Auditing (ISAs)*, the IAASB acknowledged the need for due consideration to the potential effect on ISAs 800, 805 and 810 (the "ISA 800" series) of changes arising from the Proposed ISAs. As the revisions to ISA 700, *Forming an Opinion and Reporting on Financial Statements*, are finalized in 2014, a separate project to consider conforming revisions to the ISA 800 series is expected to commence.

³⁶ A project is currently underway on the audit implications of disclosures. The project proposal for this project was approved in September 2012.

³⁷ ISA 570, *Going Concern*. Both the International Accounting Standards Board (IASB) and the US Financial Accounting Standards Board (FASB) have active projects addressing going concern; however, the scheduled timelines to finalize and implement the revised accounting standards are still unclear. The July 2013 auditor reporting Exposure Draft notes that, as the accounting standards continue to develop, there may be a need for the IAASB to revisit the underlying concepts in proposed ISA 570 (Revised) and consider whether and, if so, when further amendment may be needed to the requirements addressing the auditor's work effort to ensure they are appropriate in light of the different financial reporting frameworks. Accordingly, the IAASB has reserved capacity for work on this initiative in 2014 and 2015 if found to be necessary.

³⁸ The IIRC's Consultation Draft of the *International <IR> Framework* was released in early 2013 for consultation until July 15, 2013.

Project Key Topic / Activity	Expected Timing Possible/Expected Outputs
New <u>Priority ISA/ISQC Projects Commencing in 2015–2016</u>	
<p>Revision of <u>Consideration of issues related to ISQC 1, Quality Control for Firms that Perform Audits and Reviews of Financial Statements, and Other Assurance and Related Services Engagements, and related provisions of ISA 220, Quality Control for an Audit of Financial Statements</u></p> <p>Initial work:</p> <ul style="list-style-type: none"> Review <u>Revision of requirements and guidance addressing Engagement Quality Control Reviews (EQCRs)</u> <u>Review of clarity of provisions relating to using the work of the auditor's expert and a specialist</u> <u>Subsequent work: Further review</u> Consideration of the standard in light of areas highlighted by the IAASB's Framework for work on its Audit Quality, Framework, for example in relation to a firm's culture, engagement team competencies and capabilities, and sufficiency of resources and time to achieve a high-quality audit <u>Consideration of the need for further guidance to explain the applicability of ISQC 1 (e.g. for proportionate application, and to other relevant developments assurance and related services engagements, etc.)</u> 	<p><u>Commencing 2015</u></p> <ul style="list-style-type: none"> <u>Commencing 2017 Amendments to ISQC 1 / ISA 220 or new ISA relating to EQCRs</u> <u>Additional guidance, such as Staff publications</u>
<p><u>Professional Skepticism</u></p> <p>Review <u>Consideration of whether changes should be made to further how to reinforce the concept of professional skepticism in an audit, which may include consideration of further clarification of the meaning of professional skepticism, additional guidance in relation to auditor consideration of risks of material misstatement due to fraud and considerations in areas of significant management judgment, or additional guidance in relation to audit documentation.</u></p>	<ul style="list-style-type: none"> <u>Commencing 2016 Amendment to ISA 200³⁹ to clarify the definition of professional skepticism</u> <u>Additional requirements or guidance (e.g., application material in relevant ISAs⁴⁰ or an International Auditing Practice Note (IAPN)) to assist auditors in properly applying professional skepticism during key phases of the audit</u>

³⁹ ISA 200, *Overall Objectives of the Independent Auditor and the Conduct of an Audit in Accordance with International Standards on Auditing*

Project Key Topic / Activity	Expected Timing Possible/Expected Outputs
<p>Auditing Issues Relating to <u>Special Audit Considerations Relevant to Financial Institutions, Including Fair Value Estimates</u></p> <p>Consider <u>Consideration of enhancements to the ISAs and/or the development of guidance to:</u></p> <ul style="list-style-type: none"> Clarify and enhance the relationship between the banking supervisors and the bank's external auditors, as necessary and appropriate in light of the related efforts of the Basel Committee <u>on Banking Supervision (Basel Committee)</u> in this area Address auditing issues of particular significance in audits of banks or other financial institutions <u>and these entities' use of fair value accounting and related estimates, including but not limited to impairment and loan loss provisioning, and issues arising from such entities' use of fair value accounting and related estimates; and</u> <u>As necessary, further enhance ISA 540, Auditing Accounting Estimates, Including Fair Value Accounting Estimates, and Related Disclosures</u> 	<p>Commencing 2015</p> <ul style="list-style-type: none"> <u>Development of an ISA for special considerations relating to banking / financial institutions</u> <u>Revision of ISA 540,⁴¹ if considered necessary</u> <u>Development of guidance, such as an IAPN, on relevant topics</u>
<p>Auditor Reporting</p> <ul style="list-style-type: none"> Actions to facilitate adoption and implementation of the new Auditor Reporting standards <p>Post implementation review</p>	<p>Commencing <u>Other Activities Planned for 2015</u></p> <p>Commencing 2018–2016</p>
<p>Post <u>Auditor Reporting: Adoption and Implementation</u></p> <ul style="list-style-type: none"> <u>Actions to facilitate adoption and implementation of the new Auditor Reporting standards</u> <u>Initial activities and planning for post-implementation review of one or more other recently issued new or revised assurance standards</u> 	<ul style="list-style-type: none"> Commencing 2018 <u>Staff publications or "train the trainer" materials</u> <u>Webinars</u>




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⁴⁰ For example, ISA 240, *The Auditor's Responsibilities Relating to Fraud in an Audit of Financial Statements*; ISA 260, *Communication with Those Charged with Governance*; ISA 200, *Overall Objectives of the Independent Auditor and the Conduct of an Audit in Accordance with International Standards on Auditing*; ISA 315, *Identifying and Assessing the Risks of Material Misstatement through Understanding the Entity and Its Environment*; and ISA 230, *Audit Documentation*

⁴¹ ISA 540, *Auditing Accounting Estimates, Including Fair Value Accounting Estimates, and Related Disclosures*

<u>Project Key Topic / Activity</u>	<u>Expected Timing Possible/Expected Outputs</u>
Development of <u>Staff publications in support of adoption and effective a process for post-implementation reviews of the IAASB's other assurance and related services standards</u>	<u>Ongoing</u> Process to be implemented in 2017 and beyond
<p><u>International Accounting Standards Board</u></p> <ul style="list-style-type: none"> Provide input on aspects of the IASB's proposed standards and other relevant pronouncements where potential auditability or verifiability issues are identified Monitor developments in financial reporting to determine whether there is a need for changes to, or development of new, auditing pronouncements <p>Explore opportunities for joint outreach to support global adoption and effective implementation of international standards</p> <p><u>Ongoing dialogue with key stakeholders including the International Accounting Standards Board (IASB), IFIAR, the International Organization of Securities Commissions (IOSCO), the Financial Stability Board (FSB), European Commission, US Public Company Accounting Oversight Board (PCAOB), the International Organization of Supreme Audit Institutions (INTOSAI), NSS, audit firms, International Federation of Accountants (IFAC) Small and Medium Practices (SMP) Committee and other IFAC member bodies as relevant</u></p>	<p><u>Ongoing</u> Quarterly Updates summarizing key themes identified in outreach and liaison activities, as well as progress on significant initiatives</p>
Continued strengthening of relationships with key stakeholders, with international regulators, audit oversight bodies, NSS and other stakeholders	<ul style="list-style-type: none"> <u>Ongoing</u> New Audit Quality page on the IAASB's website <u>Other communications and outputs as considered necessary</u>
Activities to support the use of the IAASB's <i>Framework for Audit Quality</i> by audit firms and other stakeholders. It will also explore, in collaboration with others, how the Framework can be used to stimulate improvements in audit quality	

Note: The table above maps the key topics to the relevant strategic objective, recognizing that outreach with stakeholders is undertaken on an ongoing basis and supports the three strategic objectives in the 2015–2019 Strategy. This table is intended to summarize the key topics or activities; further information about the proposed projects follows.

	<u>Maintain Strong Support for the ISAs as the Basis for High-Quality Financial Statements Audits</u>
	<u>Ensure the IAASB's Suite of Standards Continue to be Relevant in a Changing World and are Used Widely by Practitioners</u>
	<u>Collaborate and Cooperate with Contributors to the Financial Reporting Supply Chain to Address Issues on a Timely Basis</u>

Implications of Current and Upcoming 2014 Projects and Initiatives on the Work Program in 2015

17. In 2014, the IAASB will have some ongoing projects and new initiatives that will carry forward to 2015. These include:
- **Amendments to the ISA 800 series**—Through its work on Auditor Reporting, the IAASB has identified the need for amendments to these standards as they are linked to the underlying requirements in ISA 700, with plans to expose these amendments in 2014 and finalize them in 2015.
 - **Disclosures**— The IAASB's work to revise aspects of the ISAs and develop related guidance to clarify the auditor's responsibilities for auditing financial statement disclosures is well underway, with plans for an Exposure Draft on the topic in mid-2014. Recognizing the importance of staying close to developments in financial reporting standards, the IAASB will continue to proactively monitor relevant developments pertaining to disclosures, and provide input as appropriate, through its ongoing liaison with the IASB.
 - **Potential revision of ISA 570**—The IAASB will seek to determine in 2014 whether there is a need for revision of ISA 570 in light of anticipated changes in financial reporting requirements on going concern.
18. In addition, the IAASB is liaising with the International Ethics Standards Board for Accountants (IESBA) in regard to its project on Illegal Acts⁴² and whether there may be a need for consequential amendments to ISA 250⁴³ as a result.
19. Throughout the Work Program, the IAASB will continue to monitor and explore emerging developments to assist with identifying opportunities for standard setting or other potential actions in relation to assurance and related services. The environment regarding assurance and related services, for example in areas such as corporate governance statements and eXtensible Business Reporting Language (XBRL), remains dynamic and fluid. ~~However,~~ Nonetheless, there is clear growing momentum on the reporting of financial, environmental, social and governance information of broader relevance to users than information currently presented in the financial statements. ~~These developments in the broader reporting context have highlighted the importance of efforts to ensure that users' growing needs for high-quality financial and non-financial information about entities and their operations, backed by independent assurance, are met.~~
- ~~17-20. In 2013, therefore the IAASB established the I~~ The IAASB's INFO Working Group to explore emerging developments. An important has the remit of this Working Group to to monitor developments in emerging areas and make recommendations to the IAASB on specific topics for the IAASB to pursue, based on monitoring developments in emerging areas such as those noted above and considering including whether there is a need for a standard-setting response. These recommendations will take into account whether there is a visible market demand for assurance in the public interest that should be addressed through standard setting activities of the IAASB.

⁴² For more information, see the IESBA's project summary on the IESBA website.

⁴³ ISA 250, *Consideration of Laws and Regulations in an Audit of Financial Statements*

~~*Evolving, including the potential need for the IAASB to enhance the IAASB's Auditing and Quality Control Standards for Continued Relevance in a Changing Global Environment, and to Achieve Enhanced Consistency and Effectiveness in Practice*~~

Quality Control

~~42. ISQC 1 serves a pivotal role in supporting high-quality of engagements covered by the IAASB's engagement standards, and underpins ISA 220⁴⁴ for audits of financial statements and the engagement-level quality control requirements in the IAASB's other standards, that are currently conducted on a widespread basis internationally or are expected to be in the near future. In particular, the INFO Working Group will continue to monitor the development of the IR Framework with a view to determining the most appropriate time for IAASB action.~~

Further Details on New Priority ISA/ISQC Projects Commencing in 2015–2016

21. The ISA Implementation Monitoring project was specifically focused on gathering information from a wide range of stakeholders about the implementation of the clarified ISAs on audits of entities of all sizes, in order to determine whether changes to the ISAs or new guidance are needed: (a) to increase the consistency of practitioners' understanding of the ISAs; and (b) for the revised ISAs covered by the review to achieve the IAASB's goals in revising them in an efficient and effective manner. Feedback from this project has been invaluable to the IAASB as it seeks to determine where to focus its efforts in relation to financial statement audits.

22. Of the six key themes noted in the final report, the Board believes it could commence work on two themes on a priority basis – quality control and professional skepticism. The decision to prioritize efforts on these two themes was informed by:

- Input received from stakeholders in response to the ISA Implementation Monitoring project;
- Other outreach and consultation, in particular with regulators and audit oversight bodies as a result of their inspection findings and NSS in light of national developments; and
- Consideration of the factors guiding the identification of potential priorities and actions as set out in the Proposed Strategy for 2015–2019

23. The other four key themes identified in the ISA Implementation Monitoring project relating to ISA 315 and ISA 600⁴⁵ will be addressed later in the strategy period. However, it may be possible during 2015–2016 for initial efforts to be undertaken by IAASB Staff, through coordination and collaboration with others, to assist the

ISQC 1 serves a pivotal role in supporting high-quality engagements covered by the IAASB's engagement standards, and underpins ISA 220 for audits of financial statements and the engagement-level quality control requirements in the IAASB's other standards.

⁴⁴ ISA 220, *Quality Control for an Audit of Financial Statements*

⁴⁵ ISA 600, *Special Considerations—Audits of Group Financial Statements (Including the Work of Component Auditors)*

Board in scoping these future projects.

Quality Control

24. The IAASB has heard concern through the ISA Implementation Monitoring project, in particular from regulators, that there is a need for the IAASB to examine whether the requirements and guidance in relation to quality control are sufficiently robust, especially in relation to:

- EQCRs,⁴⁶ for example, in relation to the appointment of engagement quality control reviewers; the timing and depth of EQCRs, and the documentation thereof; and
- The distinction between when an individual is a specialist and therefore the requirements in ISA 220 apply, and when that person is an auditor's expert and the requirements of ISA 620⁴⁷ apply.

4325. The IAASB's work on its *Audit Quality Framework* has also highlighted the importance of many of the aspects of ISQC 1 in relation to audit quality. However, ~~if feedback from the consultation on the Framework has also highlighted identified areas where further attention in relation to ISQC 1 may be appropriate, for example in regard to: further emphasizing the importance of promoting and maintaining an internal culture of quality; further criteria or guidance in relation to auditor and engagement team competencies and capabilities and how they are obtained; and the importance of partners and staff having access to high-quality technical support and sufficient resources and time to address difficult issues.~~

4426. In addition, ~~respondents~~ the IAASB has been encouraged to the both the ISA Implementation Monitoring project and the Stakeholder Survey identified ISQC 1 as requiring consider further revision and guidance to demonstrate that demonstrates how ~~ISQC 1~~ ISQC 1 can be applied proportionately, for firms of all sizes that conduct financial statement audits,⁴⁸ as well as more effectively and efficiently in relation to other assurance and related services engagements. Some NSS have begun exploring how this may be done effectively.

45. The IAASB has also heard concern, in particular by regulators, in the ISA Implementation Monitoring project for more robust requirements for:

- Engagement Quality Control Reviews (EQCRs),⁴⁹ for example in relation to the appointment of engagement quality control reviewers; the timing and depth of EQCRs, and the documentation thereof; and
- Further clarification to distinguish between when an individual is a specialist and therefore the requirements in ISA 220 apply, and when that person is an auditor's expert and the requirements of ISA 620⁵⁰ apply.

⁴⁶ Both ISQC 1 and ISA 220 would be affected by changes made relating to the requirements addressing EQCRs.

⁴⁷ ISA 620, *Using the Work of an Auditor's Expert*

⁴⁸ In 2012, IAASB Staff issued a Questions and Answers publication titled *ISQC 1 Proportionately with the Nature and Size of a Firm*, focusing on matters that are likely to be relevant to the application of ISQC 1 in the context of smaller firms.

⁴⁹ Both ISQC 1 and ISA 220 would be affected by changes made relating to the requirements addressing EQCRs.

⁵⁰ ISA 620, *Using the Work of an Auditor's Expert*

46. ~~In approaching the review, and revision as appropriate, of the quality control standards, the IAASB believes the two matters noted in paragraph 45 should be addressed on a basis more rapid than that needed to complete a fuller review of ISQC 1 and ISA 220. Accordingly, within the overall project, the first area of focus by the IAASB will be to address these specific aspects of the standards on a "limited scope" basis. (Any changes on this basis would remain subject to due process as applied to any changes or revision of a standard.)~~
47. ~~The IAASB would then pursue consideration of a fuller review of the quality control standards. In regard to this fuller review, it is anticipated that the IAASB will have the benefit of observations related to those remaining aspects of the standards noted during the Board's deliberations on its "limited scope" efforts.~~⁵⁴

Professional Skepticism

~~5727. Professional skepticism is an essential attitude that enhances the auditor's ability to identify and respond to conditions that may indicate possible misstatement. It is closely interrelated to the fundamental concept of auditor independence, and contributes to audit quality. There has been a very strong call from regulators and other key stakeholders about the need to reinforce the this concept within the ISAs to enhance the robustness and consistency with which it is applied. Respondents to the ISA Implementation Monitoring project and the Stakeholder Survey highlighted the importance of responding to this call, recognizing that determining the best way to do so may be challenging for the IAASB.~~

Professional skepticism is an essential attitude that enhances the auditor's ability to identify and respond to conditions that may indicate possible misstatement of the financial statements. It is closely interrelated to the fundamental concepts of auditor independence and professional judgment, and contributes to audit quality.

~~5828. Accordingly, the IAASB intends to consider whether changes should be made within the ISAs to further reinforce the concept of professional skepticism in an audit. Areas of consideration may include further:~~

- ~~• Further clarifying the meaning of professional skepticism, providing in ISA 200;~~
- ~~• Providing additional requirements or guidance when auditing for auditors in relation to areas of significant management judgment in relation to risks of material misstatement due to fraud (for example, in connection with revenue recognition⁵² or in responding to fraud risk factors), or providing additional guidance in relation to audit documentation. — as addressed in ISA 240); or~~
- ~~• Auditing Issues Providing additional guidance to assist auditors in better documenting the application of professional skepticism and professional judgment in key areas of the audit in~~

⁵⁴—The IAASB's experience with the use of "limited scope" amendments may also inform the IAASB's consideration of other "rapid response" mechanisms as appropriate.

⁵² The findings from the ISA Implementation Monitoring project noted that the inconsistent interpretation of the presumed significant risk of material misstatement arising from fraud ~~relating to~~ revenue recognition may therefore not focus the work effort on the appropriate risks.

accordance with ISA 230 (for example, in relation to evidencing how the auditor has challenged management's assumptions and judgments). The topic of professional skepticism will also be a relevant consideration to not only the project related to quality control, but also other ISA-related projects, such as ISA 540 and ISA 315.

Special Audit Considerations Auditing Issues Relating to Financial Institutions, Including Fair Value Estimates

~~59~~²⁹. The IAASB is currently monitoring the work of the Basel Committee on Banking Supervision (~~Basel Committee~~) in its project to revise its guidance on external audits of banks. The Basel Committee's work involves a revision of its guidance on external audit quality and banking supervision, and the relationship between banking supervisors and banks' external auditors. In addition, recent input from the Basel Committee has called for further enhancements to the ISAs, including ISA 540,⁵³ or development of further implementation guidance by the IAASB, relative to ~~the audit~~ audits of banks.

Focusing on financial institutions is important from a public interest perspective, due to the pervasive effects on the global financial system.

~~30~~. Other stakeholders, including the International Association of Insurance Supervisors (IAIS), have also echoed the need to further explore certain issues related to fair value accounting, estimates and related considerations that have specific relevance to financial institutions, including impairment and loan loss provisioning, and using the work of experts such as actuaries.

Comment [BB13]: Previously part of paragraph 59

~~60~~. During the 2015–2019 strategy period, the IAASB will explore how best to clarify and enhance the relationship between the bank's external auditors and banking supervisors, as necessary and appropriate in light of the related efforts of the Basel Committee in this area. In addition, the IAASB will consider enhancements to the ISAs or the development of guidance to address auditing issues of particular significance in the audit of banks and other financial institutions, including but not limited to impairment and loan loss provisioning, and issues arising from such entities' use of fair value accounting and related estimates. The IAASB will also give consideration to further enhancements, as necessary, to ISA 540 in light of implementation experiences and changes in financial reporting requirements.

~~31~~. These topics were identified as two separate initiatives in the Strategy and Work Program, 2012–2014, but have not yet substantively commenced due to the IAASB's priority focus on auditor reporting. Notwithstanding this delay, the Board is of the view that allocating resources to focus on

⁵³—ISA 540, *Auditing Accounting Estimates, Including Fair Value Accounting Estimates, and Related Disclosures*, was substantially strengthened in the IAASB's Clarity project to increase the rigor to be applied when auditing fair value information. In addition, in December 2011, the IAASB released International Auditing Practice Note (IAPN) 1000, *Special Considerations in Auditing Financial Instruments*, to provide practical assistance to auditors when auditing financial instruments. In finalizing IAPN 1000, the IAASB agreed on the need to explore authoritative guidance relating specifically to third party pricing sources. However, financial reporting and practices in this area have continued to develop, and the IAASB will reconsider the need for specific action

financial institutions is important from a public interest perspective, due to the pervasive effects on the global financial system.

6432. Many of the issues for consideration are related, and will involve input from experts in the industry. Accordingly, the IAASB will approach these topics ~~contemporaneously~~ concurrently, rather than under separate projects as envisioned previously.⁶⁴

~~Promoting Global Use of International Standards, Facilitation and Learning from Post-Implementation Monitoring of New and Revised Auditor Reporting Standards~~

7533. ~~A key focus during the strategy period~~ Auditor reporting has been the IAASB's top priority since 2012, and the IAASB recognizes it is essential that the intentions of the reporting reforms and their full benefits are realized after the standards are finalized in 2014. A key focus during 2015–2016 therefore will be assisting auditors and NSS in supporting the use and effective implementation of the new and revised Auditor Reporting standards, the success of which is critical to the continuing perceived value and relevance of the profession. ~~The IAASB will continue to pursue commissioning~~ Such support may involve staff publications, "train the trainer" materials and webinars, where necessary and appropriate, ~~in support of the adoption and effective implementation of these standards, as well as other recently issued assurance and related services standards.~~

34. In 2016, it is expected that the new and revised auditor reporting standards will be in the process of being adopted and implemented. The IAASB has already communicated its intention to undertake a post-implementation review of these standards after two full years of implementation. The objective of the post-implementation review will be to inform the IAASB about whether the new and revised standards have achieved their intended effect, and to assist the IAASB in, among other matters:

- Determining whether wider application of the proposals initially limited to audits of financial statements of listed entities would be in the public interest;
- Identifying implementation challenges and possible areas for improvement within the standards;
- Understanding the way in which the requirements in the new and revised standards have been adopted and implemented by various jurisdictions in light of their national frameworks; and
- Considering whether further enhancements to auditor reporting are necessary, for example as a result of developments at the national level.

While substantive efforts relating to the post-implementation review will not be carried out until 2017 and beyond, the IAASB will dedicate time in 2016 to initial activities, including planning the approach to such a review.

⁶⁴—Consideration of the revision of ISA 540 and the development of guidance on the relationship between the banking supervisors and the banks' external auditors were identified in the current 2012–2014 SWP. Substantive actions on these initiatives have not yet commenced.

Developing a Process for Post-Implementation Monitoring Reviews of the IAASB's Other Assurance and Related Services Standards

~~7635.~~ The IAASB has benefited from learning about the experiences of firms, NSS, regulators and others regarding the adoption and implementation of the clarified ISAs through its ISA Implementation Monitoring project. ~~The~~ The IAASB believes it is appropriate to ~~continue~~ extend the practice of carrying out post-implementation monitoring ~~on~~ to several of its recently released new or revised standards ~~on~~ other assurance and related services standards. The aim of such monitoring is to learn about the effectiveness of their implementation and determine whether there is a need for further refinement, or other actions, to achieve the IAASB's intended objectives in the development, or revision, of those standards.

~~77.~~ In accordance with its current SWP, in 2014 the IAASB intends already to commence its post-implementation review of ISAE 3402⁵⁶ to seek initial feedback on the experiences of service organizations, service auditors, user entities, user auditors and others regarding the implementation of the standard on assurance reports on controls at a service organization.

~~78.~~ For its 2015–2019 strategy period, the IAASB intends to carry out post-implementation reviews for:

- ~~The new and revised Auditor Reporting ISAs~~ These standards are expected to result in significant change in practice, and the commitment to a post-implementation review, after auditors, regulators, NSS, and users of the auditors' report have had a period of experience with these ISAs and the new auditor's report (i.e., after two full years of implementation), to identify whether the changes and enhancement are working as intended, is essential.

~~36.~~ The IAASB intends to develop a process for undertaking these reviews in 2015 and will use this process as a basis for future reviews on the implementation of its other assurance and related services standards, expected to commence in 2017.

Preliminary Activities on Future Projects

~~37.~~ During 2015–2016, and as staff resources become available, the IAASB will also be preparing for its next two year Work Program, in particular its work on the remaining key themes identified by the ISA Implementation Monitoring project.

~~38.~~ Preliminary work on future planned projects may include initial research, relevant consultation or identifying matters of possible relevance to the project, either by the IAASB or in collaboration with others, such as NSS, academics, audit firms (including through the Forum of Firms or the Global Public Policy Committee)⁵⁶ or IFAC member bodies. The IAASB has learned through its experience on its Auditor Reporting project that understanding issues and careful scoping of a project may contribute significantly to its efficient and effective completion, and believes that these initial activities will lay a strong foundation for the next Work Program.

⁵⁶ ISAE 3402, *Assurance Reports on Controls at a Service Organization*

⁵⁶ The Global Public Policy Committee (GPPC) is comprised of representatives from the six largest international accounting networks and focuses on public policy issues for the accounting profession. The GPPC also has periodic dialogue with IFIAR about inspection findings and other issues relevant to audit quality.

39. It is intended that these preliminary activities will inform the IAASB's deliberations in 2017 and help determine the most appropriate actions to address concerns that have been raised, in particular whether standard setting would be the most appropriate course of action.

40. It is intended that, subject to available resources, initial research efforts by IAASB Staff and others as appropriate could focus on:

- ISA 315 – Dialogue with firms and regulators about what changes to the standard may be necessary to enhance the auditor's identification of significant risks, and consideration of whether, and, if so, how the standard may need to be enhanced in light of an increasingly complex information technology (IT)-reliant business environment and other relevant developments.
- ISA 600 – Information-gathering to more clearly define issues relating to the consistent and effective application to group audits.⁵⁷
- Auditor involvement with preliminary announcements and other financial information, with additional consideration of the topic by the INFO Working Group to inform the possibility of future efforts in this area.

Enhancing Quality through Collaboration and Cooperation in 2015–2016

41. The IAASB plans to continue focusing substantial effort on outreach, and strengthening relationships with key stakeholders through liaison and consultation activities, including with international regulators, audit oversight bodies and other stakeholders. In particular, the IAASB will continue to liaise with IOSCO and the FSB, and seeks to further strengthen its relationship with IFIAR and regional audit inspection groups to benefit from their coordinated efforts.

42. The IAASB has benefitted from learning about the experiences of firms, NSS, regulators and others regarding the adoption and implementation of the clarified ISAs through its ISA Implementation Monitoring project. While a formal project is not envisaged beyond a post-implementation review of the auditor reporting standards which have recently or will soon come into effect:

- ISRE 2400 (Revised), *Engagements to Review Historical Financial Statements*; and
- ISRS 4410 (Revised), *Compilation Engagements*.
- One or more other recently issued new or revised International Standard on Assurance Engagements.⁶⁸

79. Monitoring, monitoring of the ISAs will be an ongoing activity over during the next few years strategy period, as the ISAs continue to be adopted globally and further experience with them is gained. There may be additional implementation challenges identified– that may have implications for the work program in 2017 and beyond.

Comment [BB14]: Rest of paragraph 78

⁵⁷ Although this was a key theme in the ISA Implementation monitoring project, it is not yet clear from the broad spectrum of concerns raised whether the concerns are such that change to the standard or development of additional practical guidance by the IAASB is essential, or whether they relate more to implementation. If the latter, then alternative actions, such as additional auditor training by those best placed to do so or other forms of implementation guidance, may be the appropriate response.

⁶⁸ See footnotes 6–10.

43. Accordingly, the IAASB will continue periodic meetings with key stakeholders to obtain such input, while also providing an opportunity for dialogue about the best approach to future changes to the ISAs or the need for additional Staff publications. For example, recent discussions have indicated a possible need for the IAASB to consider what actions may be appropriate to respond to concerns from auditors about the amount of time incurred relating to audit documentation, in particular for small and medium entities (SMEs-).

Comment [BB15]: Rest of paragraph 79

Enhancing Quality through Collaboration and Cooperation

8044. ~~The IAASB's proposed~~ Further, the IAASB will continue its active liaison with the SMP Committee and other relevant IFAC committees to identify opportunities where collective efforts may assist with the development of guidance or training to address issues of common relevance. The IAASB will also continue to cooperate with INTOSAI to support their use of the IAASB's standards as a basis for services in the public sector.

45. The IAASB's *Framework for Audit Quality (the Framework)*, expected to be issued early in 2014, also highlights the importance of appropriate dialogue and closer working relationships between the IAASB and its key stakeholders in improving audit quality. Discussions and dialogue about how to improve audit quality, as well as identifying new areas to explore, ~~are essential in the public interest. More broadly, this message is also applicable to other~~ in relation to assurance and related services engagements, ~~are essential in the public interest.~~ As such, the IAASB plans to undertake activities to support the use of the Framework by audit firms and other stakeholders. It will also explore, in collaboration with others, how the Framework can be used to stimulate improvements in audit quality.

8446. With regard to ~~audit~~ audits of financial statements, an important contextual factor is the applicable financial reporting regime. Over the last several years, the IAASB has had active liaison with the IASB, particularly in relation to providing input on aspects of the IASB's proposed standards and other relevant pronouncements where potential auditability or verifiability issues had been identified, and also to monitor developments in financial reporting to determine whether changes are needed to the auditing pronouncements, or new ones need to be developed. This liaison has also been valuable in the context of specific IAASB initiatives, namely the auditor reporting and disclosure projects, as potential changes in accounting standards may have an effect on the IAASB's proposals. The IAASB is committed to a continued focus on this important liaison effort, and to exploring opportunities for joint outreach to support global adoption and effective implementation of international standards.

8247. The IAASB will continue to engage in dialogue with ~~those active on~~ policymakers and NSS who are actively addressing topics of mutual relevance and interest, for example, among others, the European Commission and the US ~~Public Company Accounting Oversight Board (PCAOB.).~~ The IAASB also plans to continue focusing substantial effort on outreach, and strengthening relationships with key stakeholders through liaison and consultation activities, including with international regulators, audit oversight bodies and other stakeholders. In particular, the IAASB will liaise with IFIAR, IOSCO, FSB, and national or regional audit inspection groups.

83. In addition, the IAASB will continue its active liaison with the Small and Medium Practices Committee and other relevant International Federation of Accountants (IFAC) committees to identify opportunities where collective efforts may assist with the development of guidance or training to address issues of common relevance. The IAASB will also continue to cooperate with

~~the International Organization of Supreme Audit Institutions (INTOSAI) to support their use of the IAASB's standards as a basis for services in the public sector.~~

84. The IAASB recognizes that opportunities for collaboration and cooperation exist perhaps most apparently in connection with NSS. The IAASB will therefore continue its active liaison with ~~NSS~~NSS with the view to identifying opportunities to share collective experiences on national developments of international relevance, and where possible bring to bear collective resources to new initiatives.

48. While the IAASB communicates in a variety of ways about its activities, most notably through an annual report, in 2015 the IAASB will give consideration as to how best to publicly share feedback from its outreach to inform its stakeholders about relevant developments and the impact that these may have on the IAASB as it progresses its activities. This feedback could, for example, take the form of quarterly updates summarizing key themes identified in outreach and liaison activities, as well as progress on significant initiatives

Guide for Respondents

49. The IAASB is particularly interested in respondents' views on:

- (a) The approach taken to the development of the *Work Program for 2015–2016*, in particular the IAASB's decision to focus on fewer key projects towards the goal of their completion by 2017.
- (b) The appropriateness of the topics chosen as the focus for the *Work Program for 2015–2016* (see paragraph 4 and Table A) in light of the strategic objectives set out in the IAASB's 2015–2019 Strategy.
- (c) Whether there is an action(s) or project(s) that has not been included in the 2015–2016 Work Program that you believe the IAASB should address during that period? For example, should any of the topics in Appendix 1 be prioritized sooner? If so, which initiative(s) identified in Table A do you believe should be replaced by this action(s) or project(s)? Please provide an explanation of your views.
- (d) Whether there are alternative approaches for the IAASB to consider in order to enhance the IAASB's ability to address calls from stakeholders for IAASB efforts on a variety of important topics, in light of the constraints of available resources and the need for due process to be applied in the development or revision of standards.

The IAASB invites any other comments that you believe are important to input to the IAASB for the purpose of developing its future work programs.

50. Additional questions for respondents have been included in the accompanying consultation on the *Proposed Strategy for 2015–2019*, including whether the proposed strategic objectives are considered appropriate.

New Projects	
<p>Revision of ISA 315, <i>Identifying and Assessing the Risks of Material Misstatement through Understanding the Entity and Its Environment</i></p> <p>Initial work: Review of requirements and guidance addressing the auditor's identification of "significant risks"</p> <p>Subsequent work: Further review of the standard, including the requirements and guidance addressing controls relevant to the audit, and consideration of enhancements as a results of relevant developments</p>	<p>Commencing 2015</p> <p>Commencing 2017</p>
<p>Integrated Reporting</p> <p>Identification and assessment of assurance implications of Integrated Reporting</p> <p>As appropriate, development of a new assurance (and/or related services) standard</p>	<p>Commencing 2015</p> <p>Commencing 2016</p>
<p>Revision of ISA 600, <i>Special Considerations—Audits of Group Financial Statements (Including the Work of Component Auditors)</i></p> <p>Initial work: Activities to more clearly define issues identified relating to the consistent and effective application of ISA 600, including the involvement of the group auditor in the work of the component auditor, determining component materiality, and identified issues around applying ISA 600 in certain situations</p> <p>Subsequent work: Revision of standard</p>	<p>Commencing 2015</p> <p>Commencing 2017</p>

Comment [BB16]: These represent topics that are now in the appendix and therefore do not form part of Table A.

Revision of ISRS 4400, <i>Engagements to Perform Agreed-Upon Procedures</i>	Commencing 2016
<p>Preliminary Announcements</p> <p>Determine actions to be taken regarding the auditor's association with preliminary announcements, or other financial information practitioners may be associated with, based on research and consultation with regulators and other stakeholders</p>	Commencing 2014
Post-implementation review of ISAE 3402, <i>Assurance Reports on Controls at a Service Organization</i>	Completion 2015
<p>Post-implementation review of:</p> <ul style="list-style-type: none"> ISRE 2400 (Revised), <i>Engagements to Review Historical Financial Statements</i> ISRS 4410 (Revised), <i>Compilation Engagements</i> 	Commencing 2017
<p>Commencement of one or more projects arising from:</p> <ul style="list-style-type: none"> Recommendations as a result of activities of the INFO Working Group (see above) Consideration of actions to be taken regarding the <i>International Framework for Assurance Engagements</i> IAASB's Post-Implementation Reviews (see below) 	Commencing 2018
Commencement of one or more ISA revision projects, with priority consideration to be given to ISA 520, <i>Analytical Procedures</i> , ISA 620, <i>Using the Work of an Auditor's Expert</i> , and ISA 402, <i>Audit Considerations Relating to an Entity Using a Service Organization</i>	Commencing 2018

Appendix 1

Overview of Possible Actions for Inclusion in Future Work Programs

Based on feedback to date, the IAASB is of the view that the projects listed below would support the IAASB's strategic objectives over the five-year period 2015–2019 and should be addressed in 2017 and beyond.

The IAASB anticipates consulting on its Work Program for 2017–2018 in mid-2016 to better determine how such initiatives should be prioritized and their possible outputs, and also to understand whether there are any new topics that should be addressed as a matter of priority. By that time, initial research or other activities to better understand the scope of the project may have been undertaken, and the IAASB will have a clearer view of when such initiatives could be commenced in light of progress on the initiatives included in the 2015–2016 Work Program.

Should feedback from this consultation indicate that one or more of these or other topic(s) should be addressed sooner than anticipated, the IAASB will need to reconsider the balance of the 2015–2016 Work Program.

ISA-Related Projects

- Consideration of issues related to ISA 315, for example:
 - Revision of the standard to enhance the auditor's identification of "significant risks", in response to concerns expressed during the ISA Implementation Monitoring project about the degree of inconsistency in practice in the nature and number of risks of material misstatement being assessed as requiring special audit attention ("significant risks"). Further, the IAASB recognized that the identification of significant risks will be an important matter for communication with those charged with governance, and thereby an important input to the auditor's consideration of the key audit matters to be reported, under the IAASB's Auditor Reporting proposals. significant risks, recognizing the linkage to the Auditor Reporting project⁵⁹

Comment [BB17]: This section is revision of paragraphs 48-52

~~Identifying and Assessing the Risks of Material Misstatement through Understanding the Entity and Its Environment~~

⁵⁹ The IAASB is proposing to expand the requirement in ISA 260, *Communications with Those Charged with Governance*, for the auditor to communicate an overview of the planned scope and timing of the audit to include communicating about the significant risks identified by the auditor, and significant risks are an important input to the auditor's determination of key audit matters to be communicated in the auditor's report for audits of financial statements of listed entities.

~~Respondents to the ISA Implementation Monitoring project noted that the clarified ISAs, and in particular ISA 315, had improved the auditor's focus on risk, which in turn had a positive impact on audit quality. As the cornerstone standard to the IAASB's risk-based approach to audits, ISA 315 must continue to be effective and responsive to changes in the environment in which it is to be applied.~~

~~As part of the review of this standard, the IAASB believes it is important to consider whether and how the standard may need to be enhanced in light of an increasingly complex and information technology (IT) reliant business environment, including the use by entities both large and small of cloud computing and sophisticated integrated IT systems, and the importance of other relevant developments such as changes in applicable internal control frameworks.⁶⁰~~

~~Further, despite several years of application in practice in many jurisdictions, there has been a continued call for the IAASB to consider further clarification of the guidance addressing controls relevant to the audit, particularly around identifying and testing controls, thereby assisting auditors to apply the requirements more consistently, effectively and efficiently.~~

52. Accordingly, the IAASB intends to consider whether clearer explanation of, and more robust requirements in relation to, the auditor's identification of such risks is needed in ISA 315. For this aspect of the standard, the IAASB will explore whether a "limited scope" approach to making changes to the standard would be appropriate, in order to effect change on a more rapid basis while the IAASB deliberates aspects of a fuller revision of the standard.

Integrated Reporting

69. Through the efforts of the INFO Working Group, the IAASB is already monitoring developments in Integrated Reporting (<IR>), particularly in relation to the recently proposed Integrated Reporting Framework.⁶¹ Once the Integrated Reporting Framework is sufficiently developed, the IAASB intends to commence a project to develop an assurance standard in this emerging area.

Group Audits

53. An important goal of the IAASB in revising ISA 600⁶² as part of the Clarity project was to achieve greater consistency in practice by auditors undertaking group audits, including using the work of component auditors.
54. Significant input from regulators and audit inspection groups, as well as others, has been received by the IAASB on various aspects relating to the practical implementation of ISA 600, in particular the inconsistency in the degree to which the group auditor becomes involved in the work of the component auditor, and the inconsistent application of component materiality. In addition, questions have arisen about the application of ISA 600 in certain circumstances, for example where the audit opinion is signed by an audit partner in a different jurisdiction from where the group's operations, accounting records and financial management are located, and hence where the vast majority of

⁶⁰ For example, the revised COSO Framework "Internal Control—Integrated Framework (2013)"

⁶¹ The International Integrated Reporting Council (IIRC's) Consultation Draft of the *International <IR> Framework* was released in early 2013 for consultation until July 15, 2013.

⁶² ISA 600, *Special Considerations—Audits of Group Financial Statements (Including the Work of Component Auditors)*

the audit work is performed. Other issues raised include practical considerations in relation to access by the group auditor to the work of components auditors.

55. However, it is not clear from the broad spectrum of concerns raised whether the concerns are such that change to the standard or development of additional practical guidance by the IAASB is essential, or whether they relate more to implementation. If the latter, then alternative actions, such as additional auditor training by those best placed to do so may be the appropriate response.
56. In the first instance therefore, as a priority, the IAASB intends to explore how best to work more closely with stakeholders, including for example audit inspection groups and firms, to more clearly define the issues and their implications and determine what the most appropriate actions would be, and by whom. These efforts will inform the IAASB's consideration of a fuller revision of the standard.

Agreed-upon procedures

57. Banks and other providers of capital in certain jurisdictions often request smaller entities to have agreed-upon procedures performed on key account balances in lieu of an audit. Accordingly, there have been broad calls from SMPs but also from other stakeholders for IAASB to revise ISRS 4400. Further, it has been noted that such engagements may serve as a possible basis for so-called "hybrid" engagements⁶³ that serve to meet specific users' needs.
58. Respondents to the Stakeholder Survey reaffirmed their continuing support for the IAASB to explore revision of this standard. The IAASB therefore intends to start project work in 2015.

Preliminary Announcements

62. Respondents to the Stakeholder Survey reaffirmed their continuing support for the IAASB to explore how the auditor's role in supporting market stability might be further strengthened by the auditor's involvement with preliminary announcements. While there have been calls for a wider project on practitioner association with information published by entities and for standards addressing auditor involvement with comfort letters, preliminary announcements form a specific part of an entity's broader financial information and deserve to be treated as a separate topic given their significance to the global capital markets.
63. It is important, however, to recognize that, due to differing legislative and regulatory regimes, approaches taken by different jurisdictions towards how preliminary announcements are prepared and disseminated could vary, and development of a standard or guidance may not be feasible on a global basis.
64. Other competing priorities have delayed the IAASB's efforts on this topic to date. Nevertheless, the IAASB intends to fulfill its commitment to begin research in order to determine actions, if any, to be taken regarding the auditor's association with preliminary announcements or other appropriate actions with respect to auditor involvement with other market-moving information. To the extent practicable, the IAASB will seek to determine the feasibility of moving forward on the topic of preliminary announcements in 2015.

⁶³ In a "hybrid" engagement, various types of assurance, such as reasonable assurance and limited assurance, may be combined in one report.

~~Other Possible Revisions of the ISAs~~

~~65. The IAASB is committed to placing effort in responding to key implementation issues identified from the ISA Implementation Monitoring project and input from other stakeholders that indicate that improvement in aspects of some the ISAs may assist in improving the consistency and effectiveness with which they are applied. Accordingly, it will consider the commencement of one or more ISA revision projects, with priority consideration to be given to the following ISAs:~~

- ~~○ Determination of an appropriate way forward to address key aspects of the auditor's risk assessment process in light of relevant developments, including the impact of changes in technology, how controls relevant to the audit are assessed, and changes in applicable internal control frameworks⁶⁴~~

~~• Consideration of issues related to ISA 600, for example:~~

- ~~○ Information-gathering to more clearly define issues identified relating to the consistent and effective application of ISA 600 noted by regulators and audit inspection groups, including the involvement of the group auditor in the work of the component auditor, determining component materiality, and identified issues around applying ISA 600 in certain situations, such as "letterbox audits"⁶⁵ and access to the work of component auditors~~
- ~~○ Collaboration with audit inspection groups and firms~~

~~• Consideration of the revision of one or more ISAs in light of findings classified as important during the ISA Implementation Monitoring project and other feedback from regulators and audit oversight bodies. These ISAs may include:~~

- ~~○ ISA 520⁶⁶—Whether further guidance or other changes to the standard are needed in relation to the required audit evidence to corroborate identified variances and regarding source data used in performing analytical procedures, and when considering whether relationships are appropriate for purposes of applying analytical procedures-~~
- ~~○ ISA 620—Whether further guidance or other changes to the standard are needed in relation to the expected work effort by the auditor on the expert's work, and the nature and extent of related audit documentation-~~
- ~~○ ISA 402⁶⁷—The need to further consider:-(i) clarification of the standard to improve the consistency of the auditor's work effort when relying on internal control reports of a service organization; and (ii) enhancements of the standard to address the use of shared service centers, which are becoming more common, especially in large groups-~~
- ~~○ ISA 530⁶⁸—Whether more guidance is needed on sample sizes to enhance consistency in practice~~

⁶⁴ For example, the revised COSO Framework "Internal Control—Integrated Framework (2013)"

⁶⁵ A letterbox audit refers to circumstances where the audit opinion is signed by an audit partner in a different jurisdiction from where the group's operations, accounting records and financial management are located, and where the vast majority of the audit work is performed.

⁶⁶ ISA 520, *Analytical Procedures*

⁶⁷ ISA 402, *Audit Considerations Relating to an Entity Using a Service Organization*

⁶⁸ ISA 530, *Audit Sampling*

- Audit Evidence— Consideration of emerging issues about audit evidence obtained through the use of sophisticated data analysis techniques, including the implications on the auditor's risk assessment and response, as well as the effect on the nature and timing of other planned audit procedures and the auditor's ability to obtain sufficient appropriate audit evidence

In addition, the IAASB will continue to monitor developments arising from the work of the IASB to explore further guidance on materiality and whether there is a need for enhancement of ISA 320.⁶⁹ ~~The IAASB will also consider the outcome of the IESBA's project on Illegal Acts, and whether there is a need for further enhancement to ISA 250.⁷⁰ and corresponding changes needed to ISA 450.⁷¹~~

Responding to Other Developments in Relation to Assurance, Reviews and Related Services Engagements

- ~~In the latter part of the strategy period, the IAASB will undertake, as~~ Develop an assurance or related services standard addressing Integrated Reporting, using ISAE 3000 (Revised)⁷² as a basis for doing so. Timing of this initiative will ultimately depend on the IAASB's determination as to when the market demand for assurance on integrated reporting is sufficient to warrant the IAASB devoting significant Board and staff resources to it and the feasibility of developing a standard on a global basis, which will be informed by:
 - The progress of the development of the Integrated Reporting Framework;
 - The discussions of the INFO Working Group; and
 - Outreach with key stakeholders, in particular the CAG and NSS.
- Revision of ISRS 4400⁷³ in the Clarity format, taking into account national developments and increased use of agreed-upon procedures, including as a possible basis for so-called "hybrid" engagements⁷⁴ that serve to meet specific users' needs
- Determine actions to be taken regarding the auditor's association with preliminary announcements, or other financial information practitioners may be associated with, based on research and consultation with regulators and other stakeholders, in particular to understand whether the development of a standard on guidance on a global basis is feasible
- Post-Implementation Reviews to understand whether revised standards for other assurance and related services are being adopted and implemented on a global basis and to understand any implementation challenges in relation to:
 - ISRE 2400 (Revised)⁷⁵ and ISRS 4410 (Revised),⁷⁶ in particular feedback from SMPs using these standards; and

Comment [BB18]: This was previously paragraph 70

⁶⁹ ISA 320, *Materiality in Planning and Performing an Audit*

⁷⁰ ISA 320, *Materiality in Planning and Performing an Audit*

⁷¹ ISA 450, *Evaluation of Misstatements Identified during the Audit*

⁷² ISAE 3000 (Revised), *Assurance Engagements Other than Audits or Reviews of Historical Financial Information*

⁷³ International Standard on Related Services (ISRS) 4400, *Engagements to Perform Agreed-Upon Procedures Regarding Financial Information*

⁷⁴ In a "hybrid" engagement, various types of assurance, such as reasonable assurance and limited assurance, as well as agreed-upon procedures, may be combined in one report.

- ISAE 3402,⁷⁷ to seek initial feedback on the experiences of service organizations, service auditors, user entities, user auditors and others regarding the implementation of the standard on assurance reports on controls at a service organization.
- As necessary, one or more projects in relation to standards that enhance practice or further meet public interest needs in relation to assurance and other related services, such as:
 - The new project(s) may arise Topics arising from recommendations of the INFO Working Group, ~~though input to the consideration;~~
 - Consideration of any such new project(s) is not limited thereto. In this regard, the IAASB recognizes that it may be necessary to reconsider whether the IAASB's *International Framework for Assurance Engagements* (Assurance Framework) adequately addresses the underlying concepts necessary for the IAASB to effectively and efficiently pursue further development of topic-specific assurance standards. ~~Some stakeholders see a need for revision of the Assurance Framework on a priority basis; others view that progress in standard development should remain the priority, enabling the IAASB to learn through experience with specific subject-matter standards while also enhancing quality of practice.;~~
 - The topic(s) on which potential need for the IAASB may commence to develop a separate assurance standard setting may also be further informed by addressing direct engagements; and
 - Actions to respond to findings of the IAASB's efforts on further planned post-implementation reviews, as discussed below.

⁷⁵ International Standard on Review Engagements (ISRE) 2400 (Revised), *Engagements to Review Historical Financial Statements*, was issued in September 2012

⁷⁶ International Standard on Related Services Engagements (ISRS) 4410 (Revised), *Compilation Engagements*

⁷⁷ International Standard on Assurance Engagements (ISAE) 3402, *Assurance Reports on Controls at a Service Organization*

IV. Guide for Respondents

- ~~66. The IAASB welcomes comments on all matters addressed in this Consultation.~~
- ~~67. The IAASB is particularly interested in respondents' views on the following:~~
- ~~a. Whether the IAASB's strategic themes identified are considered appropriate for the period 2015–2019? If not, please explain.~~
 - ~~b. Whether the identified actions and projects for each strategic theme (summarized in the Table on pages 17–20) are considered appropriate, and have been given appropriate prioritizations? If not, please explain.~~
 - ~~(a)(e) Whether, in your view, there is an action(s) or project(s) that have not been identified which you believe the IAASB should consider during 2015–2019? If so, which initiative identified in the Table on pages 17–20 do you believe should be replaced by this action(s) or project(s)? Please provide an explanation of your views.~~
 - ~~c. Whether, in your view, there is an action or project identified that you believe is of such urgency and importance that it warrants the IAASB considering the need to devote a significant majority of its attention in the 2015–2016 period in order to achieve progress on an accelerated basis?~~
- ~~68. The IAASB invites any other comments that you believe are important to input to the IAASB for the purpose of developing its future strategy.~~